



CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

June 30, 2010

S. 1270

Oregon Caves National Monument Boundary Adjustment Act of 2010

*As ordered reported by the Senate Committee on Energy and Natural Resources
on June 21, 2010*

SUMMARY

S. 1270 would authorize the transfer of 4,070 acres of land from the Forest Service to the National Park Service (NPS) to expand the boundaries of the Oregon Caves National Monument. The bill also would require the Secretary of the Interior to accept the donation of certain grazing permits and to prohibit future grazing on land covered by those permits. Finally, the bill would designate the River Styx as a scenic river and require the Secretary to conduct additional studies regarding the designation of other waterways in Oregon as scenic rivers.

Assuming availability of appropriated funds, CBO estimates that implementing the legislation would cost about \$1 million over the 2011-2015 period. Enacting S. 1270 could reduce offsetting receipts (a credit against direct spending) from grazing fees; therefore, pay-as-you-go procedures would apply. However, CBO estimates that any reduction in those receipts would be negligible for each year. Enacting the legislation would not affect revenues.

S. 1270 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA) and would impose no costs on state, local, or tribal governments.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

CBO estimates that implementing S. 1270 would cost \$1 million over the 2011-2015 period, assuming the availability of appropriated funds. The costs of this legislation fall within budget function 300 (natural resources and environment). Enacting the legislation also could result in a small loss of offsetting receipts from grazing fees.

BASIS OF ESTIMATE

S. 1270 would authorize the transfer of 4,070 acres of land from the Forest Service to the NPS to expand the boundaries of the Oregon Caves National Monument. Because lands that would be exchanged under the bill are already administered by a federal agency, CBO expects that federal costs to manage the affected lands would not change significantly. The bill also would require the Secretary of the Interior to designate the River Styx as a scenic river and to study the impact of designating certain other waterways in Oregon as scenic rivers. Based on information from the NPS, CBO estimates that carrying out those activities would cost about \$1 million over the 2011-2015 period.

The legislation would require the Secretary of the Interior to accept donations of certain grazing permits from current permit holders. Under the bill, donated permits would be terminated and future grazing on land covered by those permits would be prohibited. Based on information from the affected agencies, CBO expects that those permits would be donated if the bill is enacted. CBO estimates that offsetting receipts collected from grazing fees would be reduced under the bill by less than \$7,000 over the 2010-2020 period.

PAY-AS-YOU-GO CONSIDERATIONS

The Statutory Pay-As-You-Go Act of 2010 establishes budget reporting and enforcement procedures for legislation affecting direct spending or revenues. S. 1270 could reduce offsetting receipts (from grazing fees) by prohibiting future grazing on certain land covered by existing permits. However, CBO estimates that any reduction in offsetting receipts would be negligible. The net budgetary changes that are subject to pay-as-you-go procedures are shown in the following table.

CBO Estimate of Pay-As-You-Go Effects for S. 1270, the Oregon Caves National Monument Boundary Adjustment Act of 2010, as ordered reported by the Senate Committee on Energy and Natural Resources on June 21, 2010

By Fiscal Year, in Millions of Dollars												2010-	2010-
2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020		2015	2020
NET INCREASE OR DECREASE (-) IN THE DEFICIT													
Statutory Pay-As-You-Go Impact	0	0	0	0	0	0	0	0	0	0	0	0	0

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

S. 1270 contains no intergovernmental or private-sector mandates as defined in UMRA and would impose no costs on state, local, or tribal governments.

PREVIOUS CBO ESTIMATE

On May 17, 2010, CBO transmitted a cost estimate for H.R. 2889, the Oregon Caves National Monument Boundary Adjustment Act of 2010, as ordered reported by the House Committee on Natural Resources on May 5, 2010. The House and Senate versions of the legislation are similar, and the CBO cost estimates are the same.

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