

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

June 16, 2010

S. 3250 Federal Buildings Personnel Training Act of 2010

As ordered reported by the Senate Committee on Environment and Public Works on May 20, 2010

SUMMARY

S. 3250 would require the General Services Administration (GSA) to develop and implement a governmentwide program to train and certify personnel performing building operations and maintenance activities in federal buildings.

CBO estimates that implementing S. 3250 would increase the administrative costs of GSA and other federal agencies by \$22 million over the 2011-2015 period, assuming the availability of appropriated funds. S. 3250 also could affect direct spending by agencies not funded through annual appropriations, such as the Tennessee Valley Authority and the Bonneville Power Administration; therefore, pay-as-you-go procedures would apply. CBO estimates, however, that any net increase in spending for training programs by those agencies would not be significant. Enacting S. 3250 would not affect revenues.

S. 3250 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA) and would not affect the budgets of state, local, or tribal governments.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary impact of S. 3250 is shown in the following table. The costs of this legislation fall within budget function 800 (general government) and all budget functions that include rental payments for federal facilities.

	By Fiscal Year, in Millions of Dollars											
	2011	2012	2013	2014	2015	2011- 2015						
CHANGES IN SPENDING SUBJECT TO APPROPRIATION												
Estimated Authorization Level Estimated Outlays	3 3	4 4	5 5	5 5	5 5	22 22						

BASIS OF ESTIMATE

For this estimate, CBO assumes that S. 3250 will be enacted in fiscal year 2010 and that spending will follow historical patterns for similar activities.

S. 3250 would direct GSA to identify, within 18 months, the core competencies needed by personnel at federal facilities who perform building operations and maintenance. GSA would then identify training courses, professional certifications, and licenses that would be needed by federal facilities personnel.

Information from GSA and private contractors suggests that about 40,000 people are involved in federal building operations, including about 1,500 federal employees. Based on information from GSA, CBO estimates that implementing S. 3250 would increase GSA's administrative costs by about \$2 million over the 2011-2012 period to develop core competencies in building management and to identify a certification program for federal building managers and personnel. In addition, we estimate that federal agencies would incur additional training costs for federal employees or federal contractors that provide building management services to the federal government. According to information provided by GSA and similar governmentwide training programs, CBO estimates those costs would reach about \$5 million annually by 2013.

PAY-AS-YOU-GO CONSIDERATIONS

The Statutory Pay-As-You-Go Act of 2010 establishes budget reporting and enforcement procedures for legislation affecting direct spending or revenues. S. 3250 could affect direct spending by agencies not funded through annual appropriations, such as the Tennessee Valley Authority and the Bonneville Power Administration; therefore, pay-as-you-go procedures would apply. CBO estimates, however, that any net increase in spending for training programs or contracts for federal building operations by those agencies would not be significant. Enacting S. 3250 would not affect revenues. The net budgetary changes that are subject to pay-as-you-go procedures are shown in the following table.

CBO Estimate of Pay-As-You-Go Effects for S. 3250, the Federal Buildings Personnel Training Act of 2010, as ordered reported by the Senate Committee on Environment and Public Works on May 20, 2010

	By Fiscal Year, in Millions of Dollars												
	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2010- 2015	2010- 2020
NET INCREASE OR DECREASE (-) IN THE DEFICIT													
Statutory Pay-As-You-Go Impact	0	0	0	0	0	0	0	0	0	0	0	0	0

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

S. 3250 contains no intergovernmental or private-sector mandates as defined in UMRA and would not affect the budgets of state, local, or tribal governments.

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