| 110TH CONGRESS 2D SESSION | S. | | |
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To improve the job access and reverse commute program, and for other purposes.

IN THE SENATE OF THE UNITED STATES

Mr. Feingold introduced the following bill; which was read twice and referred to the Committee on

A BILL

To improve the job access and reverse commute program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Job Access and Re-
- 5 verse Commute Program Improvements Act of 2008".
- 6 SEC. 2. JOB ACCESS AND REVERSE COMMUTE PROGRAM.
- 7 (a) COMBINED APPLICATIONS.—Section 5316(b) of
- 8 title 49, United States Code, is amended by adding at the
- 9 end the following:
- 10 "(3) Combined applications.—

| 1 | "(A) IN GENERAL.—A State may accept a |
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| 2 | single combined application for a project that |
| 3 | will use funds provided under not less than 2 |
| 4 | of the programs described in subparagraph (C). |
| 5 | "(B) Incentives.—For any State that de- |
| 6 | termines to accept combined applications under |
| 7 | subparagraph (A), the Secretary may— |
| 8 | "(i) reduce the amount of the cost |
| 9 | share required under a program described |
| 10 | in subparagraph (C); |
| 11 | "(ii) increase the amount of funds the |
| 12 | State may use for administrative expenses |
| 13 | under a program described in subpara- |
| 14 | graph (C); or |
| 15 | "(iii) make a grant to the State for |
| 16 | expenses relating to accepting combined |
| 17 | applications. |
| 18 | "(C) Programs.—The programs described |
| 19 | in this subparagraph are the program under |
| 20 | this section, the elderly and disabled specialized |
| 21 | transit program under section 5310, the new |
| 22 | freedom program under section 5317, and any |
| 23 | other program determined appropriate by the |
| 24 | Secretary.". |

| 1 | (b) Job Access and Reverse Commute Formula |
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| 2 | Grants.— |
| 3 | (1) In general.—Section 5316 of title 49, |
| 4 | United States Code, is amended— |
| 5 | (A) in subsection (a)(1)— |
| 6 | (i) in subparagraph (C), by striking |
| 7 | "and" at the end; |
| 8 | (ii) in subparagraph (D), by striking |
| 9 | the period at the end and inserting "; |
| 10 | and"; and |
| 11 | (iii) by adding at the end the fol- |
| 12 | lowing: |
| 13 | "(E) subsidizing the costs associated with |
| 14 | the transportation of low income high school |
| 15 | students and young adults to career or tech- |
| 16 | nical education, job training, or apprenticeship |
| 17 | programs."; |
| 18 | (B) in subsection $(h)(2)$ — |
| 19 | (i) by striking "operating assistance |
| 20 | may not" and inserting "operating assist- |
| 21 | ance— |
| 22 | "(A) may not"; |
| 23 | (ii) by striking the period at the end |
| 24 | and inserting "; or"; and |

| 1 | (iii) by adding at the end the fol- |
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| 2 | lowing: |
| 3 | "(B) may not exceed 80 percent of the net |
| 4 | operating costs of the project, if the State noti- |
| 5 | fies the Secretary that it is necessary to achieve |
| 6 | program goals."; |
| 7 | (C) in subsection (e), by adding at the end |
| 8 | the following: |
| 9 | "(4) Transfers to states.—A local govern- |
| 10 | mental authority may transfer to the State in which |
| 11 | the local governmental authority is located any funds |
| 12 | apportioned to the local governmental authority |
| 13 | under this section. A State may use funds trans- |
| 14 | ferred under this paragraph for any eligible job ac- |
| 15 | cess or reverse commute project under this section."; |
| 16 | and |
| 17 | (D) by adding at the end the following: |
| 18 | "(j) Reporting and Certification Stream- |
| 19 | LINING.— |
| 20 | "(1) In general.—The Secretary may waive |
| 21 | or streamline reporting and certification require- |
| 22 | ments relating to the program under this section at |
| 23 | the request of a State if the Secretary determines |
| 24 | that the primary goals of the program are still being |
| 25 | met. |

| 1 | "(2) Study.—The Secretary shall conduct a |
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| 2 | study of the feasibility of the elimination, revision, |
| 3 | or reduced frequency of collection for any reporting |
| 4 | or certification requirements relating to the program |
| 5 | under this section, particularly examining the bur- |
| 6 | den on and needs of nonprofit organizations that re- |
| 7 | ceive funding and are unaccustomed to Federal |
| 8 | Transit Administration regulations. |
| 9 | "(3) Flexibility.—The Secretary shall en- |
| 10 | courage flexibility and experimentation by allowing |
| 11 | States to use other assessment and eligibility meas- |
| 12 | ures such as outcome based assessment of the trans- |
| 13 | portation access improvements to targeted popu- |
| 14 | lations instead of documenting individuals either on |
| 15 | a State-by-State trial basis or through the pilot pro- |
| 16 | gram under subsection (k). |
| 17 | "(4) Workforce Boards.—The Secretary |
| 18 | shall— |
| 19 | "(A) encourage coordination and review of |
| 20 | applications by local workforce boards; and |
| 21 | "(B) consider using workforce board re- |
| 22 | views as an alternative to streamline reporting |
| 23 | requirements. |
| 24 | "(k) Pilot Program.— |

| 1 | "(1) In general.—The Secretary may carry |
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| 2 | out a pilot program to make grants to recipients |
| 3 | to— |
| 4 | "(A) improve education and employment |
| 5 | related transportation for eligible teens and |
| 6 | young adults, such as linking high schools to |
| 7 | technical colleges, job centers, and apprentice- |
| 8 | ships; |
| 9 | "(B) evaluate streamlined reporting and |
| 10 | certification requirements developed under sub- |
| 11 | section (j) in order to determine whether the re- |
| 12 | quirements still ensure sufficient accountability |
| 13 | and whether the projects are still primarily ad- |
| 14 | dressing the goals of this section; |
| 15 | "(C) support more comprehensive projects |
| 16 | that are integrated with other Federal, State, |
| 17 | and local transportation and human service pro- |
| 18 | grams while ensuring the paperwork burden is |
| 19 | minimized, including— |
| 20 | "(i) bundling funds from and allowing |
| 21 | combined applications with streamlined re- |
| 22 | porting requirements for other programs of |
| 23 | the Department of Transportation (such as |
| 24 | the elderly and disabled specialized transit |
| 25 | program under section 5310 and the new |

| 1 | freedom program under section 5317) or |
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| 2 | other Federal departments and agencies |
| 3 | (such as the Department of Labor, the De- |
| 4 | partment of Health and Human Services, |
| 5 | and the Department of Education) to ad- |
| 6 | dress more comprehensive human service |
| 7 | transportation needs; |
| 8 | "(ii) developing programs that cross |
| 9 | local government boundaries and involve |
| 10 | multiple localities, particularly programs |
| 11 | that serve more than 1 of the categories of |
| 12 | areas described in subparagraph (A), (B), |
| 13 | or (C) of subsection (c)(1); and |
| 14 | "(iii) developing comprehensive |
| 15 | projects that integrate workforce develop- |
| 16 | ment with transportation needs during the |
| 17 | different phases of training and job place- |
| 18 | ment. |
| 19 | "(2) Authorization.—There shall be available |
| 20 | from the Mass Transit Account of the Highway |
| 21 | Trust Fund \$10,000,000 for each of fiscal years |
| 22 | 2010 through 2014 to carry out this subsection. |
| 23 | "(l) Continuation and Expansion of JARC |
| 24 | TECHNICAL ASSISTANCE AND CLEARINGHOUSE.— |

| 1 | "(1) In General.—The Secretary shall con- |
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| 2 | tinue technical assistance and peer-to-peer network |
| 3 | activities being carried out on the date of enactment |
| 4 | of this subsection and expand the assistance and ac- |
| 5 | tivities as appropriate, so that the Department sup- |
| 6 | ports efforts that— |
| 7 | "(A) act as an information clearinghouse |
| 8 | and information network; |
| 9 | "(B) provide technical assistance to poten- |
| 10 | tial applicants for a grant under this section; |
| 11 | "(C) provide technical assistance to grant |
| 12 | recipients in meeting Federal reporting and cer- |
| 13 | tification requirements, especially entities such |
| 14 | as first-time grant recipients and small non- |
| 15 | profit organizations; |
| 16 | "(D) conduct outreach and education of |
| 17 | employers and employees regarding transpor- |
| 18 | tation assistance, including tax benefits for pro- |
| 19 | viding fringe benefits and earned income tax |
| 20 | credit benefits for employees; and |
| 21 | "(E) as appropriate, coordinate the com- |
| 22 | bined activities of and support memorandums |
| 23 | of understanding between related Federal pro- |
| 24 | grams in the Department of Transportation or |
| 25 | another Federal department or agency, such as |

| 1 | the Department of Labor, the Department of |
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| 2 | Housing and Urban Development, the Eco- |
| 3 | nomic Development Agency, or the Department |
| 4 | of Education. |
| 5 | "(2) Authorization of appropriations.— |
| 6 | There are authorized to be appropriated \$2,000,000 |
| 7 | for each of fiscal years 2010 through 2014 to carry |
| 8 | out expanded technical assistance and peer-to-peer |
| 9 | network activities under this subsection.". |
| 10 | (2) Authorization.—Section 5338 of title 49, |
| 11 | United States Code, is amended by adding at the |
| 12 | end the following: |
| 13 | "(h) Job Access and Reverse Commute For- |
| 14 | MULA GRANTS.— |
| 15 | "(1) IN GENERAL.—There shall be available |
| 16 | from the Mass Transit Account of the Highway |
| 17 | Trust Fund to carry out section 5316 of this title— |
| 18 | "(A) \$185,000,000 for fiscal year 2010; |
| 19 | "(B) $$205,000,000$ for fiscal year 2011; |
| 20 | "(C) \$225,000,000 for fiscal year 2012; |
| 21 | "(D) \$245,000,000 for fiscal year 2013; |
| 22 | and |
| 23 | "(E) \$265,000,000 for fiscal year 2014. |

- 1 "(2) AVAILABILITY OF AMOUNTS.—Amounts
- 2 made available by paragraph (1) shall remain avail-
- 3 able until expended.".
- 4 (c) APPLICATION.—Subparagraph (B) of section
- 5 5316(h)(2) of title 49, United States Code, as added by
- 6 subsection (b) of this section, shall apply to unexpended
- 7 amounts made available before, on, or after the date of
- 8 enactment of this Act.
- 9 (d) Offset.—Any amounts authorized to carry out
- 10 a project under section 1602 of the Transportation Equity
- 11 Act for the 21st Century (Public Law 105–178; 112 Stat.
- 12 256) for which no funds had been obligated as of June
- 13 9, 2008, are rescinded.