GLOBAL ANTI-SEMITISM REVIEW ACT

MARKUP
BEFORE THE
COMMITTEE ON
INTERNATIONAL RELATIONS
HOUSE OF REPRESENTATIVES
ONE HUNDRED EIGHTH CONGRESS
SECOND SESSION
ON
S. 2292
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GLOBAL ANTI-SEMITISM REVIEW ACT

WEDNESDAY, SEPTEMBER 29, 2004

HOUSE OF REPRESENTATIVES,
COMMITTEE ON INTERNATIONAL RELATIONS,
Washington, DC.

The Committee met, pursuant to call, at 10:31 a.m. in room 2172, Rayburn House Office Building, Hon. Henry J. Hyde (Chairman of the Committee), presiding.

Chairman HYDE. The Committee will come to order. The business meeting of the Committee is now in session. And without objection, the Chairman is authorized to seek consideration of S. 2292, a bill to require a report on acts of anti-Semitism around the world, under suspension of the rules, and the proposed amendment to the bill which the Members have before them will be deemed adopted.

Without objection, so ordered, and the business meeting is recessed.

[The bill, S. 2292, and the amendment referred to, follow:]
AN ACT

To require a report on acts of anti-Semitism around the world.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Global Anti-Semitism Review Act of 2004”.
SEC. 2. FINDINGS.

Congress makes the following findings:

(1) Acts of anti-Semitism in countries throughout the world, including some of the world’s strongest democracies, have increased significantly in frequency and scope over the last several years.

(2) During the first 3 months of 2004, there were numerous instances of anti-Semitic violence around the world, including the following incidents:

(A) In Australia on January 5, 2004, poison was used to ignite, and burn anti-Semitic slogans into, the lawns of the Parliament House in the state of Tasmania.

(B) In St. Petersburg, Russia, on February 15, 2004, vandals desecrated approximately 50 gravestones in a Jewish cemetery, painting the stones with swastikas and anti-Semitic graffiti.

(C) In Toronto, Canada, over the weekend of March 19 through March 21, 2004, vandals attacked a Jewish school, a Jewish cemetery, and area synagogues, painting swastikas and anti-Semitic slogans on the walls of a synagogue and on residential property in a nearby, predominantly Jewish, neighborhood.
(D) In Toulon, France, on March 23, 2004, a Jewish synagogue and community center were set on fire.

(3) Anti-Semitism in old and new forms is also increasingly emanating from the Arab and Muslim world on a sustained basis, including through books published by government-owned publishing houses in Egypt and other Arab countries.

(4) In November 2002, state-run television in Egypt broadcast the anti-Semitic series entitled “Horseman Without a Horse,” which is based upon the fictitious “Protocols of the Learned Elders of Zion”. The Protocols have been used throughout the last century by despots such as Adolf Hitler to justify violence against Jews.

(5) In November 2003, Arab television featured an anti-Semitic series, entitled “Ash-Shatat” (or “The Diaspora”), which depicts Jewish people hatching a plot for Jewish control of the world.

(6) The sharp rise in anti-Semitic violence has caused international organizations such as the Organization for Security and Cooperation in Europe (OSCE) to elevate, and bring renewed focus to, the issue, including the convening by the OSCE in June
2003 of a conference in Vienna dedicated solely to
the issue of anti-Semitism.

(7) The OSCE will again convene a conference
dedicated to addressing the problem of anti-Semi-
tism on April 28–29, 2004, in Berlin, with the
United States delegation to be led by former Mayor
of New York City Ed Koch.

(8) The United States Government has strongly
supported efforts to address anti-Semitism through
bilateral relationships and interaction with inter-
national organizations such as the OSCE, the Euro-

(9) Congress has consistently supported efforts
to address the rise in anti-Semitic violence. During
the 107th Congress, both the Senate and the House
of Representatives passed resolutions expressing
strong concern with the sharp escalation of anti-Se-
mitic violence in Europe and calling on the Depart-
ment of State to thoroughly document the phe-
nomenon.

SEC. 3. SENSE OF CONGRESS.

It is the sense of Congress that—

(1) the United States Government should con-
tinue to strongly support efforts to combat anti-
Semitism worldwide through bilateral relationships
and interaction with international organizations such as the OSCE; and

(2) the Department of State should thoroughly document acts of anti-Semitism that occur around the world.

SEC. 4. REPORTS.

(a) One-Time Report.—Not later than November 15, 2004, the Secretary of State shall submit to the Committee on Foreign Relations of the Senate and the Committee on International Relations of the House of Representatives a report on acts of anti-Semitism around the world, including a description of—

(1) acts of physical violence against, or harassment of, Jewish people, and acts of violence against, or vandalism of, Jewish community institutions, such as schools, synagogues, or cemeteries, that occurred in each country;

(2) the responses of the governments of those countries to such actions;

(3) the actions taken by such governments to enact and enforce laws relating to the protection of the right to religious freedom of Jewish people; and

(4) the efforts by such governments to promote anti-bias and tolerance education.
(b) INFORMATION REQUIRED IN ANNUAL DEPARTMENT OF STATE REPORTS.—The Secretary of State shall include the information required under subsection (a) in the annual reports of the Department of State known as the Annual Report on International Religious Freedom and the Annual Human Rights Report.

Passed the Senate May 7, 2004.

Attest: EMILY J. REYNOLDS,

Secretary.
AMENDMENT TO S. 2292
OFFERED BY MR. SMITH

Page 2, line 7, after “During” insert the following: “the last 3 months of 2003 and”.

Page 2, after line 9, insert the following new subparagraphs:

(A) In Putrajaya, Malaysia, on October 16, 2003, former Prime Minister Mahatir Moham- mad told the 57 national leaders assembled for the Organization of the Islamic Conference that Jews “rule the world by proxy”, and called for a “final victory” by the world’s 1.3 billion Mus- lims, who, he said, “cannot be defeated by a few million Jews.”.

(B) In Istanbul, Turkey, on November 15, 2003, simultaneous car bombs exploded outside two synagogues filled with worshippers, killing 24 people and wounding more than 250 people.

Page 2, line 10, redesignate subparagraph (A) as subparagraph (C).

Page 2, line 14, redesignate subparagraph (B) as subparagraph (D).
Page 2, line 19, redesignate subparagraph (C) as subparagraph (E).

Page 3, line 1, redesignate subparagraph (D) as subparagraph (F).

Page 4, after line 20, insert the following new paragraph:

(10) Anti-Semitism has at times taken the form of vilification of Zionism, the Jewish national movement, and incitement against Israel.

Page 5, line 2, insert after “OSCE” the following: “, the European Union, and the United Nations”.

Page 5, line 7, strike “(a) ONE-TIME REPORT.—”.

Page 5, line 11, insert “one-time” before “report”.

Page 5, line 22, strike “and” at the end.

Page 5, line 24, strike the period at the end and insert “; and”.

Page 5, after line 24, insert the following new paragraph:

(5) instances of propaganda in government and nongovernment media that attempt to justify or promote racial hatred or incite acts of violence against Jewish people.
Page 6, beginning line 1, strike subsection (b) and insert the following new sections:

SEC. 5. AUTHORIZATION FOR ESTABLISHMENT OF OFFICE TO MONITOR AND COMBAT ANTI-SEMITISM.

The State Department Basic Authorities Act of 1956 is amended by adding after section 58 (22 U.S.C. 2730) the following new section:

"SEC. 59. MONITORING AND COMBATING ANTI-SEMITISM.

(a) Office to Monitor and Combat Anti-Semitism.—

(1) Establishment of Office.—The Secretary shall establish within the Department of State an Office to Monitor and Combat anti-Semitism (in this section referred to as the 'Office') .

(2) Head of Office.—

(A) Special Envoy for Monitoring and Combating Anti-Semitism.—The head of the Office shall be the Special Envoy for Monitoring and Combating anti-Semitism (in this section referred to as the 'Special Envoy').

(B) Appointment of Head of Office.—The Secretary shall appoint the Special Envoy. If the Secretary determines that such is appropriate, the Secretary may appoint the Special Envoy from among officers and employ-
ees of the Department. The Secretary may
allow such officer or employee to retain the po-
sition (and the responsibilities associated with
such position) held by such officer or employee
prior to the appointment of such officer or em-
ployee to the position of Special Envoy under
this paragraph.

“(b) PURPOSE OF OFFICE.—Upon establishment, the
Office shall assume the primary responsibility for—

“(1) monitoring and combatting acts of anti-
Semitism and anti-Semitic incitement that occur in
foreign countries;

“(2) coordinating and assisting in the prepara-
tion of that portion of the report required by sec-
tions 116(d)(7) and 502B(b) of the Foreign Assist-
ance Act of 1961 (22 U.S.C. 2151n(d)(7) and
2304(b)) relating to an assessment and descrip-
tion of the nature and extent of acts of anti-Semitism
and anti-Semitic incitement for inclusion in the an-
annual country reports on human rights practices; and

“(3) coordinating and assisting in the prepara-
tion of that portion of the report required by section
102(b)(1)(A)(iv) of the International Religious Free-
dom Act of 1998 (22 U.S.C. 6412(b)(1)(A)(iv)) re-
lating to an assessment and description of the na-
ture and extent of acts of anti-Semitism and anti-
Semitic incitement for inclusion in the annual inter-
national religious freedom report.

“(c) CONSULTATIONS.—The Special Envoy shall con-
sult with domestic and international nongovernmental or-
ganizations and multilateral organizations and institu-
tions, as the Special Envoy considers appropriate to fulfill
the purposes of this section.”.

SEC. 6. INCLUSION IN DEPARTMENT OF STATE ANNUAL RE-
PORTS OF INFORMATION CONCERNING ACTS
OF ANTI-SEMITISM IN FOREIGN COUNTRIES.

(a) Inclusion in Country Reports on Human
Rights Practices.—The Foreign Assistance Act of
1961 (22 U.S.C. 2151 et seq.) is amended—

(1) in section 116(d) (22 U.S.C. 2151n(d))—

(A) by redesignating paragraphs (8), (9),
and (10), as paragraphs (9), (10), and (11), re-
spectively; and

(B) by inserting after paragraph (7) the
following new paragraph:

“(8) wherever applicable, a description of the
nature and extent of acts of anti-Semitism and anti-
Semitic incitement that occur during the preceding
year, including descriptions of—
“(A) acts of physical violence against, or harassment of Jewish people, and acts of violence against, or vandalism of Jewish community institutions, including schools, synagogues, and cemeteries;

“(B) instances of propaganda in government and nongovernment media that attempt to justify or promote racial hatred or incite acts of violence against Jewish people;

“(C) the actions, if any, taken by the government of the country to respond to such violence and attacks or to eliminate such propaganda or incitement;

“(D) the actions taken by such government to enact and enforce laws relating to the protection of the right to religious freedom of Jewish people; and

“(E) the efforts of such government to promote anti-bias and tolerance education;”;

and

(2) after the fourth sentence of section 502B(b) (22 U.S.C. 2304(b)), by inserting the following new sentence: “Wherever applicable, a description of the nature and extent of acts of anti-Semitism and anti-Semitic incitement that occur, including the descrip-
tions of such acts required under section 116(d)(8).”.

(b) INCLUSION IN INTERNATIONAL RELIGIOUS FREEDOM REPORT.—Section 102(b)(1)(A) of the International Religious Freedom Act of 1998 (22 U.S.C. 6412(b)(1)(A)) is amended—

(1) in clause (ii), by striking “and” at the end;

(2) in clause (iii), by striking the period at the end and inserting “; and”;

(3) by adding after clause (iii) the following new clause:

“(iv) wherever applicable, an assessment and description of the nature and extent of acts of anti-Semitism and anti-Semitic incitement that occur in that country during the preceding year, including—

“(I) acts of physical violence against, or harassment of, Jewish people, acts of violence against, or vandalism of, Jewish community institutions, and instances of propaganda in government and nongovernment media that incite such acts; and

“(II) the actions taken by the government of that country to re-
spond to such violence and attacks or
to eliminate such propaganda or in-
citement, to enact and enforce laws
relating to the protection of the right
to religious freedom of Jewish people,
and to promote anti-bias and toler-
ance education.”.

(c) EFFECTIVE DATE OF INCLUSIONS.—The amend-
ments made by subsections (a) and (b) shall apply begin-
ning with the first report under sections 116(d) and
502B(b) of the Foreign Assistance Act of 1961 (22 U.S.C.
2151n(d) and 2304(b)) and section 102(b) of the Inter-
6312(b)) submitted more than 180 days after the date of
the enactment of this Act.

[Whereupon, at 10:32 a.m., the Committee was adjourned.]