## House Appropriations Committee

Chairman Jerry Lewis (R-CA)

Website address: www.house.gov/appropriations

## On Time and Under Budget AGAIN

#### **Fiscal Restraint**

Earlier this year, House Republicans passed a fiscally responsible budget that placed tough constraints on discretionary spending without a single Democratic vote. In fact, Democrats have tried to increase spending by more than \$45 billion during this year's appropriations process (Sheet 1). Over the last four years, if Democrats had controlled the House of Representatives, discretionary spending could have increased by at least \$106 billion.

Last year, House Republicans were successful in terminating 53 programs for a savings of \$3.5 billion. House Republicans have proposed 95 program terminations, three more than the Administration has proposed, for a savings of nearly \$4 billion. (Sheet 2) These terminations include eliminating wasteful programs (Sheet 3) and not funding questionable Administration earmarks. (Sheet 4) Earlier this year, House Republicans bolstered by a Presidential veto threat, held the line and rejected \$14.4 billion in extraneous spending in the war supplemental. (Sheet 5)

### **Earmark Reforms**

Member project funding or Congressional earmarks represent less than 1% of the total federal budget. While it is a very small piece of the overall budget, Congress has taken positive steps to reduce the number and dollars spent on Member projects while increasing the transparency and oversight over these spending decisions. This year, Member requests for projects declined by 37 percent and dollars spent on projects declined significantly in every spending bill. Overall, spending on Member projects was reduced overall by \$7.5 billion below last year (Sheet 6). Over the last two years, Member project spending has decreased by over \$10 billion. In addition, the House passed comprehensive earmark reform that will identify the sponsors of earmarks in tax and spending bills. We took strong steps to avoid "airdropping" projects in conference committees by including all member projects during House consideration of spending bills.

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#### Sheet 1

## **Dems Try to Bust the Budget by \$45.2 Billion**

After voting lockstep against the House budget resolution which froze non-security discretionary spending and placed modest restraints on certain entitlement programs, Democrats continued their free-spending ways by trying to bust the budget by more than \$45 billion during the FY07 appropriations process. Below is a list of the all the Democratic attempts to increase spending this year.

**Emergency War Supplemental**—Republican appropriators defeated a Sabo amendment to add \$3.4 billion in homeland security funding and a Berry amendment to add \$3.9 billion for agricultural assistance. House Republicans rejected \$3.6 billion in additional spending proposed by the Democrats on the House floor which included a Jefferson amendment to add \$1.9 billion for CDBG, a Melancon amendment to add \$465 million for the Army Corps Flood Control program and a Sabo amendment to add \$1.225 billion for homeland security programs.

**Allocations**—Republican appropriators defeated an Obey amendment to increase discretionary spending by more than \$15 billion paid for by increasing taxes on small businesses.

**Agriculture**—Republican appropriators defeated a DeLauro amendment to add \$500 million for various agriculture programs.

**Energy and Water**—Republican appropriators defeated a Visclosky amendment to add \$1 billion for energy programs and water projects.

**Homeland Security**—Republican appropriators defeated an Obey amendment to add \$3.5 billion and another Obey amendment to add \$1.9 billion to the bill.

**Interior**—Republican appropriators defeated an Obey amendment to add \$800 million for various natural resource programs.

**Labor-HHS-Education**—Republican appropriators defeated an Obey amendment to add \$6.3 billion to the bill and another Obey amendment to add \$400 million for public broadcasting.

**Military Quality of Life**—Republican appropriators defeated an Edwards amendment to add \$735 million, an Obey amendment to add \$507 million and a Farr amendment to add \$1.8 billion in spending to the bill.

Science-State-Justice—Republican appropriators defeated a Mollohan amendment to add \$600 million.

**Transportation-Treasury-HUD**—Republican appropriators defeated an Olver amendment to add \$1.7 billion to the bill.

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Sheet 2

## FY07 Program Terminations

Last year, the House Appropriations Committee successfully eliminated 53 programs for a savings of \$3.5 billion. In previous years, Congress had only been successful in eliminating only a handful of programs. Building on that record in this year's spending bills, the House Appropriations Committee has proposed eliminating 95 programs for a savings of nearly \$4 billion, 4 more than Administration has proposed.

**Agriculture** includes 8 terminations for a savings of \$414 million.

Healthy Forests Reserve: \$3 million. Invasive Species Grant: \$10 million. Wildlife Air Safety initiative: \$3 million. Classical Chinese Garden: \$8 million.

Financial Management Modernization Initiative: \$14 million.

Child Nutrition Program, contingency reserve fund: \$300 million (new mandatory)

P.L. 480 Title I program: \$64 million

Ocean Freight Differential Grants: \$12 million

**Energy and Water** includes 3 terminations for a savings of \$411 million.

Geothermal R&D technology: \$23 million Natural gas R&D technologies: \$20 million

Construction of the Mixed Oxide Fuel Plant: \$368 million

Foreign Operations includes 4 terminations for a savings of \$286 million

Conflict Response Fund: \$75 million Asia Pacific Partnership: \$46 million Africa Housing Facility: \$5 million Congo Debt Relief: \$160 million

**Homeland Security** includes 6 terminations for a savings of \$154 million

Office of Screening Coordination and Operations: \$4 million

SURGE initiative: \$21 million

Maritime security response team shoot house: \$2 million

Fast Response Cutter: \$42 million

Citizen Corps: \$35 million

New Coast Guard headquarters: \$50 million

**Interior** includes 4 terminations for a savings of \$54 million

Stateside Land and Water Grants: \$30 million

Forest Service economic action program: \$9 million

BLM rural fire program: \$10 million Asia Pacific Partnership: \$5 million

**Labor-HHS-Education** includes 56 terminations for a savings of \$1.66 billion

Responsible Reintegration for Youthful Offenders: \$50 million

Denali Commission: \$7 million Prisoner Re-entry: \$20 million

Community College Initiative: \$150 million

Work Incentives Grants: \$20 million Management Crosscuts: \$2 million Working Capital funds: \$7 million

NY State UI: \$50 million

Tech Asst. Nat Activities: \$2 million

HRSA - Health Career Opportunity Program (HCOP): \$4 million

HRSA - Faculty loan repayment: \$1 million HRSA - Public health/dental training: \$8 million HRSA - Delta Health Initiative: \$25 million HRSA - Denali Commission: \$39 million

HRSA - ER 1 Administration earmark: \$25 million CDC - Pandemic Flu base activities: \$168 million

CDC - Bulk Monovalent Vaccine Purchase: \$30 million

CDC - Mind-Body Institute: \$2 million

CDC - Special Olympics Healthy Athletes: \$6 million CDC - Diamond Blackfan Anemia Program: \$1 million

CDC - Arctic health program: \$0.3 million

CDC - Hanford study: \$1 million CDC - Pfiesteria program: \$8 million

CDC - Volcanic Emissions program: \$0.1 million

CDC - ALS Registry: \$1 million

SAMHSA - Access to Recovery: \$98 million

CMS - Health Care Fraud and Abuse Control: \$118 million

Health admin: \$1 million

ACF -- Job Opportunities for Low-Income Individuals: \$5 million

ACF -- Trafficking program: \$5 million Early Learning Fund: \$36 million Embryo adoption campaign: \$2 million Alcohol Abuse Reduction: \$32 million Dropout Prevention Programs: \$5 million

Close Up Fellowships: \$2 million

Education Technology State Grants: \$272 million

Foundations for Learning (FIE): \$1 million Whaling trading partners (FIE): \$9 million Javits Gifted and Talented Ed: \$10 million

Mental Health Integration in Schools (FIE): \$5 million

Parental Information and Resource Centers (FIE): \$40 million

Ready to Learn TV: \$24 million Ready to Teach (FIE)\$11 million Star Schools (FIE): \$15 million Teacher to Teacher (FIE): \$2 million Language Teacher Corps (FIE): \$5 million

State scholars (FIE): \$8 million

State Grants for Incarcerated Youth Offenders: \$23 million

Underground Railroad: \$2 million Byrd Scholarships: \$41 million

Demonstration in Disabilities: \$7 million

Thurgood Marshall Legal Educational Opportunity Program: \$3 million

Interest Subsidy Grants: \$2 million

Women's Educational Equity (FIE): \$3 million Math Now for elementary schools: \$125 million Math Now for middle schools: \$125 million

Science-State-Justice includes 8 terminations for a savings of \$159 million

Grants for Televised Testimony: \$1 million

Forensic Science Grants: \$18 million

Crime Identification Technology Act Grants: \$28 million

Cannabis Eradication: \$5 million

Public Television Facilities, Planning, and Construction: \$22 million

U.S. Travel and Tourism Promotion: \$4 million Advanced Technology Program: \$79 million

PRIME: \$2 million

Transportation-Treasury-HUD includes 6 terminations for a savings of \$742 million.

Rural Housing and Economic Development: \$17 million

FTA Small Starts: \$200 Million

Housing Counseling Assistance: \$45 million

National Defense Tank Vessel Construction Program: \$74 million

Open Roads Financing Pilot Program: \$100 million New Coast Guard Headquarters: \$306 million

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Sheet 3

## **Profiles of Program Terminations**

#### **Advanced Technology Program**

The House of Representatives eliminated the Advanced Technology Program for a savings of \$99 million. While the intent of the program is to spur research and developments in small businesses it is in actuality taxpayer-funded corporate welfare. Thirty five percent of its grants have gone to Fortune 500 companies. In fact, IBM has received \$127 million, General Electric \$91 million, and General Motors \$79 million. The program is duplicative which is evidenced by a recent GAO report which determined that "it is unlikely that the ATP can avoid funding research already being pursued by the private sector."

#### **Byrd Scholarships**

The House of Representatives eliminated the Byrd Scholarship program for a savings of \$41 million. This program provides merit based higher education assistance up to \$1500 per student for use at higher-ed institutions. This program duplicates multiple existing programs on the state, federal and local level. For example, the Pell Grant program provides students with up to \$4250 of assistance and is funded at \$13 billion.

### **Exchanges with Historic Whaling and Trading Partners**

The House of Representative eliminated this program which uses \$9 million in Department of Education funds for educational activities, internships, apprenticeship programs, and exchanges for Alaska Natives, Native Hawaiians, and children and families of Massachusetts. All of the grant funds are required to go to the Alaska Native Heritage Center in Anchorage, Alaska; the Inupiat Heritage Center in Barrow, Alaska; the Bishop Museum in Honolulu, Hawaii; the Peabody-Essex Museum in Salem, Mass.; the New Bedford Whaling Museum and the New Bedford Oceanarium in New Bedford, Mass. After these entities get their "guaranteed" funds there is nothing left for competitive awards. There are dozens of existing cultural exchanges programs operated by the State Department and other international organizations.

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Sheet 4

#### Administration Earmark Eliminations

#### **Classical Chinese Garden**

The U.S. Department of the Agriculture requested \$8.4 million be earmarked for a Classical Chinese Garden to be constructed at the U.S. National Arboretum on New York Avenue in Washington, D.C. According to USDA's website, the garden "will be split into three main components. One area will include a small pond and traditional Chinese buildings with Ming- and Ching-style hardwood furniture, calligraphy and painting scrolls on the walls, and will feature a traditional boathouse adjacent to a 1.3-acre lake. The second component will include an exhibition hall for paintings, calligraphy and other Chinese artwork. The third component will comprise a Peony Pavilion overlooking the garden; a Fragrance Pavilion, which will also house authentic Chinese goldfish; and a Whispering Pavilion, which will include a Tibetan white pagoda."

#### Construction of the Mixed Oxide Fuel Plant

The Department of Energy requested \$368 million be earmarked for the construction of a Mixed Oxide Fuel Plant in Savannah River, South Carolina. The project has been fraught with delays and cost overruns and the original purpose of the project has been abandoned. The GAO and DOE Inspector General now estimate the cost of the project will be at least \$3.5 billion, an increase of \$2.5 billion over earlier estimates. The goal of the original site was to be a joint U.S.-Russian venture to reduce the proliferation of nuclear materials. Earlier this year, the Russians indicated that they would not proceed with their own MOX plant unless the international community pays the full costs of such a plant. Thus far the G-7 countries have pledged \$850 million of the \$1.7 billion international contribution agreed to under the original approach. But now Russians are demanding the U.S. and other international partners to provide the full \$2.7 billion needed to complete the Russian-share of the project.

#### **Congo Debt Relief**

The Administration requested \$160 million be earmarked for bilateral debt relief for the Republic of Congo. The Congo is not currently making any debt payments to the development banks owed the debt and it is unlikely the forgiveness of this debt would have any real benefit for the citizens of Congo. The Congo owes \$10.4 billion to its creditor, of which approximately \$1.9 billion was owed to the U.S. The \$160 million would be a drop in the bucket in Congo's debt and would have no meaningful positive impact on the citizenry.

#### Ready to Learn TV

The Department of Education proposed to earmark \$24 million for the Ready to Learn TV program. The program utilizes public children television programs such as Arthur, Dragon Tales, Clifford, Sesame Street, and Postcards from Buster to help parents and educators prepare young children for success in school. The PART review conducted by OMB concluded that there is little reliable performance data available on the quality of RTL television programming, and the program cannot demonstrate adequate progress in achieving annual or long-term goals. The program received a rating of "Results not Demonstrated".

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Sheet 5

## Items excluded from the Recent Emergency War Supplemental

- \$700 million for a railroad relocation project in Mississippi
- \$200 million in grants through the Federal Transit Administration
- \$3.4 billion in Agricultural assistance
- \$10 million for state and local law enforcement assistance
- \$1 billion in fisheries assistance through the National Oceanic and Atmospheric Administration which included: \$20 million for rebuilding coastal communities, \$10 million for capacity reduction, \$15 million for seafood promotion, \$15 million for job-training for displaced fisheries workers, \$200 million for replacement of lost fishing gear and turtle excluder devices, \$50 million temporary marine services for seafood industries, \$300 million for redevelopment of marinas, piers and docks, \$50 million for planning for marine industrial parks, \$90 million for private fisheries infrastructure, \$10 million for vessel monitoring systems, \$66 million for fishery finance loans, \$14 million for cooperative research, \$100 million for seafood workers for cleanup and repairs, \$20 million for shellfishermen in New England
- Language to transfer the Job Corp program to the Office of the Secretary of Labor
- Language compelling the Department of Defense to cover hurricane damage to shipyard facilities otherwise covered by private insurance
- Language regarding foreign ownership of airlines
- \$202 million in HUD rental assistance
- \$30 million for election assistance
- \$30 million to mitigate insect damage in certain western sections of the national forests
- \$1.5 million to monitor certain water projects in Hawaii
- \$12 million for mosquito abatement
- \$350 million for displaced students
- \$30 million for Higher Education assistance
- \$648 million for various port items
- \$289 million compensation fund
- \$50 million for the Going to the Sun Road

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Sheet 6

## Member Project/Earmark Funding Declines Dramatically

Because of reforms implemented by the committee, requests for Member projects have declined by 37 percent compared to last year. Total funding for Member projects has declined significantly in every spending bill and has been reduced overall by \$7.8 billion compared to last year.

#### FY07 Agriculture Member project funding

The House bill includes \$435 million in Member project funding which is \$35 million below last year's House bill level of \$470 million and \$277 million below last year's conference agreement of \$812 million.

#### **FY07 Defense Member project funding:**

The bill includes a little less than \$5 billion which is more than \$1 billion below last year's House bill and \$2.7 billion below last year's conference report.

#### FY07 Energy and Water project funding

The bill includes \$1.04 billion in Member project funding which is 16% or \$197 million below last year's House level of \$1.24 billion.

### FY07 Interior Member project funding

The bill includes \$188 million in Member project funding for 246 projects. This is an \$89 million or 32% reduction compared to last year's enacted total of \$277 million in Member project funding.

## FY07 Military Quality Member project funding:

Total Member project funding in the bill is \$572 million which is \$40 million below the last year's House bill level of \$612 million and \$804 million below the enacted level of \$1.376 billion.

## FY07 Labor-HHS Member project funding:

The bill provides approximately \$1 billion for Member projects, \$100 million less than previous, comparable levels and less than 1% of the total funding in the bill.

### FY07 Transportation-Treasury, HUD Member project funding:

Total Member project funding in the bill is \$986 million which is \$2.1 billion below last year's level. This is a 70 percent reduction from the previous year. In addition, for the first time ever, the bill requires a 40 percent matching requirement for grantees receiving Economic Development Initiative funding.

## Science-State-Justice Member project funding

The bill provides approximately \$387 million for Member projects, \$1.3 billion less than the enacted level and less than 1% of the total funding in the bill.