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FY 2005 Transportation/Treasury Appropriations (H.R. 5025)

BY THE NUMBERS:

Budget Authority in Millions of Dollars

	FY '04 Enacted	FY '05 Request	FY '05 Cmte Bill
Appropriations	28,382	25,708	25,319
Emergency Appropriations	0	0	0
Grand Total	28,382	25,708	25,319

**The Committee bill is:
\$3 billion or 11% below last year and
\$389 million or 2% below the President's request.**

H.R. 5025 includes changes to current law that generate savings that are counted toward the 302(b) allocation of the Transportation-Treasury Appropriations Subcommittee. As a result, the bill complies with the Budget Act. These savings could be stripped during floor consideration (for legislating on an appropriations bill), and the bill would then exceed its allocation. However, H.R. 5025 will **NOT** be considered via a rule that protects unauthorized appropriations from similar points of order, as is normally the case. Thus, Members will be permitted to raise points of order against all unauthorized appropriations (see page 163-164 of the Committee Report for a complete list) in order to ensure that the bill meets its 302(b) allocation throughout the course of floor consideration.

LANGUAGE OF NOTE:

Essential Air Service (EAS): The bill provides \$101.7 million for EAS. The program was created in 1978 to continue air service to communities who received mandated air service prior to deregulation. In the past, some conservatives have expressed concerns that the program was meant to be transitional, that it should be phased out, and that the subsidy per passenger (up to \$200) is particularly high. The Congressional Budget Office estimates that eliminating EAS would save \$1.2 billion over ten years.

Amtrak: The bill provides \$900 million for Amtrak, a decrease of \$318 million over last year's enacted level and the same amount requested by President. According to the Committee Report:

“Although Amtrak continues to operate with substantial losses each and every day at the expense of the American taxpayers, the railroad is finally approaching a place of financial accountability where accounting is not done behind closed doors.....[However] even

though progress has been made at reining in Amtrak's accounting measures, a decrease has not been achieved in the large taxpayer subsidization that Amtrak continues to digest....After 30 years of operation and expenditure of over \$40 billion in federal subsidies, Amtrak still only provides one half of one percent of all intercity transportation, with half of Amtrak's passenger trips taking place in the Northeast Corridor.”

The bill also rescinds \$40 million from the effort to shift Amtrak's facilities from Pennsylvania Station in New York to the Farley Post Office Building, across the street. Amtrak no longer wants to move because they would be required to pay rent for the new space, whereas they currently pay no rent. In addition, the project – initially projected to be completed by 1999 and cost \$315 million – could not be finished prior to 2010, costing a total of \$1 billion.

Mass Transit: The bill provides \$7.25 billion for the Federal Transit Administration, a decrease of \$16.7 million over last year's enacted level and \$16.9 million below the President's request.

Matricula Consular: The bill includes a provision (Section 216) prohibiting the Secretary of Treasury from publishing or enforcing regulations permitting financial institutions to accept matricula consular as a valid form of identification.

Banks and Real Estate: The bill maintains language prohibiting the use of funds for rulemaking that may determine that real estate brokerage is a financial activity, as required by the Gramm-Leach-Bliley Act (P.L. 106-102). If this were determined, national banks and financial holding companies would no longer be prevented from engaging in real estate brokerage and would be allowed to compete with realtors for these services. Some conservatives have argued that preventing banks from engaging in real estate brokerage services goes directly against the intent of Gramm-Leach-Bliley.

Member Pay Raise: The bill does **NOT** include a pay increase for Members of Congress. The pay increase is automatic under existing law unless Congress enacts legislation blocking the pay raise. Any amendment seeking to block the pay raise would be deemed out of order.

EARMARKS:

The bill continues to include earmarks worth millions of dollars, including:

- \$2 million for the Mantua Creek Overpass in Paulsboro, New Jersey
- \$1.2 million for the Camden Northern End Parking Garage in Camden, New Jersey
- \$10 million for Hawaii and Alaska ferry boats
- \$75 million for metro extension in Washington, D.C.
- \$52 million for commuter rail extensions in Chicago, IL
- \$607 million for buses and bus facilities (see pages 86-87 of the Committee Report for a list of the projects)
- \$113 million for the replacement of air traffic control towers (see pages 26-27 of the Committee Report for a list of the projects)

FUNDING SUMMARIES:

Dollars in Thousands

	FY 2004	FY 2005	FY 2005	House vs	House vs	House vs	House vs
	Enacted	Request	House	FY 2004	Request	FY 2004	Request
Department of Transportation							
Salaries & Expenses.....	80,427	102,690	89,001	8,574	-13,689	10.66%	-13.33%
Office of Civil Rights.....	8,519	8,701	8,701	182	0	2.14%	0.00%
Transportation Planning, R & D.....	20,742	10,801	10,801	-9,941	0	-47.93%	0.00%
Minority Business Resource Center Program.....	896	901	901	5	0	0.56%	0.00%
Minority Business Outreach.....	2,983	3,001	3,001	18	0	0.60%	0.00%
Payment to Air Carriers (Airport and Airway Trust)	51,694	50,001	51,701	7	1,700	0.01%	3.40%
Office of the Secretary Total.....	165,256	336,090	164,101	-1,155	-171,989	-0.70%	-51.17%
<i>Federal Aviation Administration</i>							
Operations.....	7,486,494	7,849,001	7,726,001	239,507	-123,000	3.20%	-1.57%
Facilities and & Equipment Subtotal.....	2,862,832	2,500,001	2,500,001	362,831	0	-12.67%	0.00%
Research, Engineering, and Development.....	118,735	117,001	117,001	-1,734	0	-1.46%	0.00%
Grants-in-aid for Airports Subtotal.....	3,381,929	3,500,001	3,728,001	346,072	228,000	10.23%	6.51%
Federal Aviation Administration Subtotal.....	13,849,987	13,966,001	14,021,001	171,014	55,000	1.23%	0.39%
<i>Federal Highway Administration</i>							
Net Total, FHWA.....	34,545,071	34,177,959	35,089,633	544,562	911,674	1.58%	2.67%
<i>National Highway Safety Administration</i>							
Total.....	448,463	689,300	448,114	-349	-241,186		-34.99%
Federal Railroad Admin Total.....	1,446,665	1,088,422	1,082,028	364,637	-6,394	-25.21%	-0.59%
Federal Transit Admin. Total Budget Resources ..	7,265,879	7,266,001	7,249,148	-16,731	-16,853	-0.23%	-0.23%
Maritime Administration Net Total.....	220,964	234,381	227,002	6,038	-7,379	2.73%	-3.15%
Research and Special Programs Admin Total.....	112,281	123,210	115,457	3,176	-7,753	2.83%	-6.29%
Office of the Inspector General Salaries & Exp.....	55,671	59,001	58,001	2,330	-1,000	4.19%	-1.69%
Surface Transportation Board Total.....	18,357	19,472	19,522	1,165	50	6.35%	0.26%
Treasury Department							
Departmental Offices.....	175,071	185,042	177,001	1,930	-8,041	1.10%	-4.35%
Dep't Wide Systems & Capital Investments.....	36,186	36,073	36,073	-113	0	-0.31%	0.00%
Inspector General.....	12,924	14,159	16,501	3,577	2,342	27.68%	16.54%
Inspector General for Tax Administration.....	127,280	129,127	129,127	1,847	0	1.45%	0.00%
Air Transportation Stabilization Program.....	2,524	2,801	2,001	-523	-800	-20.72%	-28.56%
Treasury Bldgs & Annex Repair.....	24,854	20,317	20,317	-4,537	0	-18.25%	0.00%
Financial Crimes Enforcement Network.....	57,232	64,503	64,503	7,271	0	12.70%	0.00%
Financial Mgmt Service.....	227,211	230,931	230,931	3,720	0	1.64%	0.00%
Bureau of Alcohol, Tobacco & Firearms.....	79,529	81,943	82,543	3,014	600	3.79%	0.73%
Bureau of the Public Debt.....	172,628	175,167	175,167	2,539	0	1.47%	0.00%
IRS Processing.....	4,009,206	4,148,404	4,071,825	62,619	-76,579	1.56%	-1.85%
IRS Tax Law Enforcement.....	4,171,245	4,564,351	4,278,108	106,863	-286,243	2.56%	-6.27%
IRS Information Systems.....	1,581,576	1,641,769	1,622,094	40,518	-19,675	2.56%	-1.20%
IRS Business System Modernization.....	387,700	285,001	285,001	102,699	0	-26.49%	0.00%

	FY 2004	FY 2005	FY 2005	House vs	House vs	House vs	House vs
	Enacted	Request	House	FY 2004	Request	FY 2004	Request
Postal Service							
Payment to the Postal Service Fund.....	28,830	0	0	-28,830	0	-100.00%	
Advance Appropriation.....	30,832	36,522	36,522	5,690	0	18.45%	0.00%
Executive Office of the President							
Salaries & Expenses.....	68,761	0	59,256	-9,505	59,256	-13.82%	
Office of Homeland Security.....	0	0	0	0	0		
Executive Residence Operating Expenses.....	12,428	0	12,761	333	12,761	2.68%	
White House Repair & Restoration.....	4,201	0	1,901	-2,300	1,901	-54.75%	
Vice-President Salaries & Expenses.....	4,436	4,572	4,572	136	0	3.07%	0.00%
Vice-President Residence Operating Expenses.....	330	334	334	4	0	1.21%	0.00%
Council of Economic Advisors.....	4,476	0	4,041	-435	4,041	-9.72%	
Office of Policy Development.....	4,086	0	2,268	-1,818	2,268	-44.49%	
National Security Council.....	10,490	0	8,933	-1,557	8,933	-14.84%	
Office of Administration.....	82,338	0	92,697	10,359	92,697	12.58%	
Office of Management and Budget.....	66,764	76,566	67,760	996	-8,806	1.49%	-11.50%
E-Gov Fund.....	2,983	5,001	5,001	2,018	0	67.65%	0.00%
Election Reform.....	1,491,151	30,001	0	-1,491,151	-30,001		
Office of Nat Drug Control Policy Salaries & Exp..	27,833	27,610	28,110	277	500	1.00%	1.81%
Counterdrug Technology Assessment Center.....	41,753	40,001	30,001	-11,752	-10,000	-28.15%	-25.00%
High Intensity Drug Trafficking Areas Program....	225,016	208,351	215,351	-9,665	7,000	-4.30%	3.36%
Unanticipated Needs.....	995	1,001	1,001	6	0	0.60%	0.00%
Independent Agencies							
Federal Elections Commission.....	50,939	52,160	52,160	1,221	0	2.40%	0.00%
Federal Labor Relations Commission.....	29,437	29,674	29,674	237	0	0.81%	0.00%
Federal Building Fund.....	443,370	0	0	-443,370	0	-100.00%	
GSA Operating Expenses.....	87,591	82,176	82,176	-5,415	0		0.00%
GSA Inspector General.....	38,939	42,352	42,352	3,413	0	8.76%	0.00%
Allowances & Office Staff for Former Presidents..	3,374	3,450	3,450	76	0	2.25%	0.00%
Merit System Protection Board - Sal & Exp.....	32,684	37,304	34,684	2,000	-2,620	6.12%	-7.02%
Morris Udall Found. -- Scholarship.....	1,985	0	1,985	0	1,985	0.00%	
Morris Udall Enviro Dispute Resolution Fund.....	1,302	701	1,302	0	601	0.00%	85.73%
Nat. Archives & Records Admin -Operating Exp..	255,186	266,946	264,186	9,000	-2,760	3.53%	-1.03%
Nat Archives & Records Admin -Repairs.....	13,628	6,183	7,183	-6,445	1,000	-47.29%	16.17%
Nat Archives & Records Admin-- Grants.....	9,942	3,001	3,001	-6,941	0	-69.81%	0.00%
Office of Government Ethics.....	10,676	11,239	11,239	563	0	5.27%	0.00%
Office of Personnel Management Sal & Exp.....	118,794	131,292	120,445	1,651	-10,847	1.39%	-8.26%
OPM Inspector General.....	1,490	1,628	1,628	138	0	9.26%	0.00%
Office of Special Counsel.....	13,425	15,450	15,450	2,025	0	15.08%	0.00%
United States Tax Court.....	39,951	41,181	41,181	1,230	0	3.08%	0.00%

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