107TH CONGRESS 1ST SESSION	S.	

IN THE SENATE OF THE UNITED STATES

	introduced the	ne follo	owing	bill;	which	was	read	twice	and
referred to the C	ommittee on								

A BILL

To extend trade authorities procedures with respect to reciprocal trade agreements.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND FINDINGS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Bipartisan Trade Promotion Authority Act of 2001".
- 6 (b) FINDINGS.—The Congress makes the following
- 7 findings:
- 8 (1) The expansion of international trade is vital
- 9 to the national security of the United States. Trade
- is critical to the economic growth and strength of
- the United States and to its leadership in the world.

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Stable trading relationships promote security and prosperity. Trade agreements today serve the same purposes that security pacts played during the Cold War, binding nations together through a series of mutual rights and obligations. Leadership by the United States in international trade fosters open markets, democracy, and peace throughout the world.

(2) The national security of the United States depends on its economic security, which in turn is founded upon a vibrant and growing industrial base. Trade expansion has been the engine of economic growth. Trade agreements maximize opportunities for the critical sectors and building blocks of the economy of the United States, such as information technology, telecommunications and other leading technologies, basic industries, capital equipment, medical equipment, services, agriculture, environmental technology, and intellectual property. Trade will create new opportunities for the United States and preserve the unparalleled strength of the United States in economic, political, and military affairs. The United States, secured by expanding trade and economic opportunities, will meet the challenges of the twenty-first century.

(3) Support for continued trade expansion re-
quires that dispute settlement procedures under
international trade agreements not add to or dimin-
ish the rights and obligations provided in such
agreements. Nevertheless, in several cases, dispute
settlement panels and the WTO Appellate Body have
added to obligations and diminished rights of the
United States under WTO Agreements. In par-
ticular, dispute settlement panels and the Appellate
Body have—
(A) given insufficient deference to the ex-
pertise and fact-finding of the Department of
Commerce and the United States International
Trade Commission;
(B) imposed an obligation concerning the
causal relationship between increased imports
into the United States and serious injury to do-
mestic industry necessary to support a safe-
guard measure that is different from the obliga-
tion set forth in the applicable WTO Agree-
ments;
(C) imposed an obligation concerning the
exclusion from safeguards measures of products
imported from countries party to a free trade

1	agreement that is different from the obligation
2	set forth in the applicable WTO Agreements;
3	(D) imposed obligations on the Depart-
4	ment of Commerce with respect to the use of
5	facts available in antidumping investigations
6	that are different from the obligations set forth
7	in the applicable WTO Agreements; and
8	(E) accorded insufficient deference to the
9	Department of Commerce's methodology for ad-
10	justing countervailing duties following the pri-
11	vatization of a subsidized foreign producer.
12	SEC. 2. TRADE NEGOTIATING OBJECTIVES.
13	(a) Overall Trade Negotiating Objectives.—
14	The overall trade negotiating objectives of the United
15	States for agreements subject to the provisions of section
16	3 are—
17	(1) to obtain more open, equitable, and recip-
18	rocal market access;
19	(2) to obtain the reduction or elimination of
20	barriers and distortions that are directly related to
21	trade and that decrease market opportunities for
22	United States exports or otherwise distort United
23	States trade;

1	(3) to further strengthen the system of inter-
2	national trading disciplines and procedures, includ-
3	ing dispute settlement;
4	(4) to foster economic growth, raise living
5	standards, and promote full employment in the
6	United States and to enhance the global economy;
7	(5) to ensure that trade and environmental poli-
8	cies are mutually supportive and to seek to protect
9	and preserve the environment and enhance the inter-
10	national means of doing so, while optimizing the use
11	of the world's resources;
12	(6) to promote respect for worker rights and
13	the rights of children consistent with core labor
14	standards of the International Labor Organization
15	(as defined in section 11(2)) and an understanding
16	of the relationship between trade and worker rights
17	and
18	(7) to seek provisions in trade agreements
19	under which parties to those agreements strive to
20	ensure that they do not weaken or reduce the protec-
21	tions afforded in domestic environmental and labor
22	laws as an encouragement for trade.
23	(b) Principal Trade Negotiating Objectives.—
24	(1) Trade Barriers and Distortions.—The
25	principal negotiating objectives of the United States

1	regarding trade barriers and other trade distortions
2	are—
3	(A) to expand competitive market opportu-
4	nities for United States exports and to obtain
5	fairer and more open conditions of trade by re-
6	ducing or eliminating tariff and nontariff bar-
7	riers and policies and practices of foreign gov-
8	ernments directly related to trade that decrease
9	market opportunities for United States exports
10	or otherwise distort United States trade; and
11	(B) to obtain reciprocal tariff and non-
12	tariff barrier elimination agreements, with par-
13	ticular attention to those tariff categories cov-
14	ered in section 111(b) of the Uruguay Round
15	Agreements Act (19 U.S.C. 3521(b)).
16	(2) Trade in Services.—The principal negoti-
17	ating objective of the United States regarding trade
18	in services is to reduce or eliminate barriers to inter-
19	national trade in services, including regulatory and
20	other barriers that deny national treatment and
21	market access or unreasonably restrict the establish-
22	ment or operations of service suppliers.
23	(3) Foreign investment.—Recognizing that
24	United States law on the whole provides a high level
25	of protection for investment, consistent with or

1	greater than the level required by international law,
2	the principal negotiating objectives of the United
3	States regarding foreign investment are to reduce or
4	eliminate artificial or trade-distorting barriers to
5	trade-related foreign investment, while ensuring that
6	United States investors in the United States are not
7	accorded lesser rights than foreign investors in the
8	United States, and to secure for investors important
9	rights comparable to those that would be available
10	under United States legal principles and practice,
11	by—
12	(A) reducing or eliminating exceptions to
13	the principle of national treatment;
14	(B) freeing the transfer of funds relating
15	to investments;
16	(C) reducing or eliminating performance
17	requirements, forced technology transfers, and
18	other unreasonable barriers to the establish-
19	ment and operation of investments;
20	(D) seeking to establish standards for ex-
21	propriation and compensation for expropriation,
22	consistent with United States legal principles
23	and practice;
24	(E) seeking to establish standards for fair
25	and equitable treatment consistent with United

1	States legal principles and practice, including
2	the principle of due process;
3	(F) providing meaningful procedures for
4	resolving investment disputes;
5	(G) seeking to improve mechanisms used
6	to resolve disputes between an investor and a
7	government through—
8	(i) mechanisms to eliminate frivolous
9	claims and to deter the filing of frivolous
10	claims;
11	(ii) procedures to ensure the efficient
12	selection of arbitrators and the expeditious
13	disposition of claims;
14	(iii) procedures to enhance opportuni-
15	ties for public input into the formulation of
16	government positions; and
17	(iv) establishment of a single appellate
18	body to review decisions in investor-to-gov-
19	ernment disputes and thereby provide co-
20	herence to the interpretations of invest-
21	ment provisions in trade agreements; and
22	(H) ensuring the fullest measure of trans-
23	parency in the dispute settlement mechanism,
24	to the extent consistent with the need to protect

1	information that is classified or business con-
2	fidential, by—
3	(i) ensuring that all requests for dis-
4	pute settlement are promptly made public;
5	(ii) ensuring that—
6	(I) all proceedings, submissions,
7	findings, and decisions are promptly
8	made public;
9	(II) all hearings are open to the
10	public; and
11	(iii) establishing a mechanism for ac-
12	ceptance of amicus curiae submissions
13	from businesses, unions, and nongovern-
14	mental organizations.
15	(4) Intellectual property.—The principal
16	negotiating objectives of the United States regarding
17	trade-related intellectual property are—
18	(A) to further promote adequate and effec-
19	tive protection of intellectual property rights,
20	including through—
21	(i)(I) ensuring accelerated and full
22	implementation of the Agreement on
23	Trade-Related Aspects of Intellectual
24	Property Rights referred to in section
25	101(d)(15) of the Uruguay Round Agree-

1	ments Act (19 U.S.C. 3511(d)(15)), par-
2	ticularly with respect to meeting enforce-
3	ment obligations under that agreement
4	and
5	(II) ensuring that the provisions of
6	any multilateral or bilateral trade agree-
7	ment governing intellectual property rights
8	that is entered into by the United States
9	reflect a standard of protection similar to
10	that found in United States law;
11	(ii) providing strong protection for
12	new and emerging technologies and new
13	methods of transmitting and distributing
14	products embodying intellectual property;
15	(iii) preventing or eliminating dis-
16	crimination with respect to matters affect
17	ing the availability, acquisition, scope
18	maintenance, use, and enforcement of in-
19	tellectual property rights;
20	(iv) ensuring that standards of protec-
21	tion and enforcement keep pace with tech-
22	nological developments, and in particular
23	ensuring that rightholders have the legal
24	and technological means to control the use
25	of their works through the Internet and

1	other global communication media, and to
2	prevent the unauthorized use of their
3	works; and
4	(v) providing strong enforcement of
5	intellectual property rights, including
6	through accessible, expeditious, and effec-
7	tive civil, administrative, and criminal en-
8	forcement mechanisms; and
9	(B) to secure fair, equitable, and non-
10	discriminatory market access opportunities for
11	United States persons that rely upon intellec-
12	tual property protection.
13	(5) Transparency.—The principal negotiating
14	objective of the United States with respect to trans-
15	parency is to obtain wider and broader application
16	of the principle of transparency through—
17	(A) increased and more timely public ac-
18	cess to information regarding trade issues and
19	the activities of international trade institutions;
20	(B) increased openness at the WTO and
21	other international trade for by increasing
22	public access to appropriate meetings, pro-
23	ceedings, and submissions, including with re-
24	gard to dispute settlement and investment; and

1	(C) increased and more timely public ac
2	cess to all notifications and supporting docu
3	mentation submitted by parties to the WTO.
4	(6) Anti-corruption.—The principal negoti
5	ating objectives of the United States with respect to
6	the use of money or other things of value to influ
7	ence acts, decisions, or omissions of foreign govern
8	ments or officials or to secure any improper advan
9	tage in a manner affecting trade are—
10	(A) to obtain high standards and appro-
11	priate domestic enforcement mechanisms appli
12	cable to persons from all countries participating
13	in the applicable trade agreement that prohibi-
14	such attempts to influence acts, decisions, or
15	omissions of foreign governments; and
16	(B) to ensure that such standards do no
17	place United States persons at a competitive
18	disadvantage in international trade.
19	(7) Improvement of the wto and multi
20	LATERAL TRADE AGREEMENTS.—The principal ne
21	gotiating objectives of the United States regarding
22	the improvement of the World Trade Organization
23	the Uruguay Round Agreements, and other multilat
24	eral and bilateral trade agreements are—

1	(A) to achieve full implementation and ex-
2	tend the coverage of the World Trade Organiza-
3	tion and such agreements to products, sectors
4	and conditions of trade not adequately covered
5	and
6	(B) to expand country participation in and
7	enhancement of the Information Technology
8	Agreement and other trade agreements.
9	(8) REGULATORY PRACTICES.—The principal
10	negotiating objectives of the United States regarding
11	the use of government regulation or other practices
12	by foreign governments to provide a competitive ad-
13	vantage to their domestic producers, service pro-
14	viders, or investors and thereby reduce market ac-
15	cess for United States goods, services, and invest-
16	ments are—
17	(A) to achieve increased transparency and
18	opportunity for the participation of affected
19	parties in the development of regulations;
20	(B) to require that proposed regulations be
21	based on sound science, cost-benefit analysis
22	risk assessment, or other objective evidence;
23	(C) to establish consultative mechanisms
24	among parties to trade agreements to promote
25	increased transparency in developing guidelines

1	rules, regulations, and laws for government pro-
2	curement and other regulatory regimes; and
3	(D) to achieve the elimination of govern-
4	ment measures such as price controls and ref-
5	erence pricing which deny full market access for
6	United States products.
7	(9) Electronic commerce.—The principal
8	negotiating objectives of the United States with re-
9	spect to electronic commerce are—
10	(A) to ensure that current obligations,
11	rules, disciplines, and commitments under the
12	World Trade Organization apply to electronic
13	commerce;
14	(B) to ensure that—
15	(i) electronically delivered goods and
16	services receive no less favorable treatment
17	under trade rules and commitments than
18	like products delivered in physical form;
19	and
20	(ii) the classification of such goods
21	and services ensures the most liberal trade
22	treatment possible;
23	(C) to ensure that governments refrain
24	from implementing trade-related measures that
25	impede electronic commerce;

1	(D) where legitimate policy objectives re-
2	quire domestic regulations that affect electronic
3	commerce, to obtain commitments that any
4	such regulations are the least restrictive on
5	trade, nondiscriminatory, and transparent, and
6	promote an open market environment; and
7	(E) to extend the moratorium of the World
8	Trade Organization on duties on electronic
9	transmissions.
10	(10) RECIPROCAL TRADE IN AGRICULTURE.—
11	(A) The principal negotiating objective of the United
12	States with respect to agriculture is to obtain com-
13	petitive opportunities for United States exports of
14	agricultural commodities in foreign markets substan-
15	tially equivalent to the competitive opportunities af-
16	forded foreign exports in United States markets and
17	to achieve fairer and more open conditions of trade
18	in bulk, specialty crop, and value-added commodities
19	by—
20	(i) reducing or eliminating, by a date cer-
21	tain, tariffs or other charges that decrease mar-
22	ket opportunities for United States exports—
23	(I) giving priority to those products
24	that are subject to significantly higher tar-

1	iffs or subsidy regimes of major producing
2	countries; and
3	(II) providing reasonable adjustment
4	periods for United States import-sensitive
5	products, in close consultation with the
6	Congress on such products before initiating
7	tariff reduction negotiations;
8	(ii) reducing tariffs to levels that are the
9	same as or lower than those in the United
10	States;
11	(iii) reducing or eliminating subsidies that
12	decrease market opportunities for United States
13	exports or unfairly distort agriculture markets
14	to the detriment of the United States;
15	(iv) allowing the preservation of programs
16	that support family farms and rural commu-
17	nities but do not distort trade;
18	(v) developing disciplines for domestic sup-
19	port programs, so that production that is in ex-
20	cess of domestic food security needs is sold at
21	world prices;
22	(vi) eliminating Government policies that
23	create price-depressing surpluses;
24	(vii) eliminating state trading enterprises
25	whenever possible;

1	(viii) developing, strengthening, and clari-
2	fying rules and effective dispute settlement
3	mechanisms to eliminate practices that unfairly
4	decrease United States market access opportu-
5	nities or distort agricultural markets to the det-
6	riment of the United States, particularly with
7	respect to import-sensitive products,
8	including—
9	(I) unfair or trade-distorting activities
10	of state trading enterprises and other ad-
11	ministrative mechanisms, with emphasis on
12	requiring price transparency in the oper-
13	ation of state trading enterprises and such
14	other mechanisms in order to end cross
15	subsidization, price discrimination, and
16	price undercutting;
17	(II) unjustified trade restrictions or
18	commercial requirements, such as labeling,
19	that affect new technologies, including bio-
20	technology;
21	(III) unjustified sanitary or
22	phytosanitary restrictions, including those
23	not based on scientific principles in con-
24	travention of the Uruguay Round Agree-
25	ments;

1	(IV) other unjustified technical bar-
2	riers to trade; and
3	(V) restrictive rules in the administra-
4	tion of tariff rate quotas;
5	(ix) eliminating practices that adversely af-
6	fect trade in perishable or cyclical products,
7	while improving import relief mechanisms to
8	recognize the unique characteristics of perish-
9	able and cyclical agriculture;
10	(x) ensuring that the use of import relief
11	mechanisms for perishable and cyclical agri-
12	culture are as accessible and timely to growers
13	in the United States as those mechanisms that
14	are used by other countries;
15	(xi) taking into account whether a party to
16	the negotiations has failed to adhere to the pro-
17	visions of already existing trade agreements
18	with the United States or has circumvented ob-
19	ligations under those agreements;
20	(xii) taking into account whether a product
21	is subject to market distortions by reason of a
22	failure of a major producing country to adhere
23	to the provisions of already existing trade
24	agreements with the United States or by the

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1	circumvention by that country of its obligations
2	under those agreements;
3	(xiii) otherwise ensuring that countries
4	that accede to the World Trade Organization
5	have made meaningful market liberalization
6	commitments in agriculture;
7	(xiv) taking into account the impact that
8	agreements covering agriculture to which the
9	United States is a party, including the North
10	American Free Trade Agreement, have on the
11	United States agricultural industry; and
12	(xv) maintaining bona fide food assistance
13	programs and preserving United States market
14	development and export credit programs.
15	(B)(i) Before commencing negotiations with re-
16	spect to agriculture, the United States Trade Rep-
17	resentative, in consultation with the Congress, shall
18	seek to develop a position on the treatment of sea-
19	sonal and perishable agricultural products to be em-
20	ployed in the negotiations in order to develop an
21	international consensus on the treatment of seasonal
22	or perishable agricultural products in investigations
23	relating to dumping and safeguards and in any other
24	relevant area.

> 1 (ii) During any negotiations on agricultural 2 subsidies, the United States Trade Representative 3 shall seek to establish the common base year for cal-4 culating the Aggregated Measurement of Support 5 (as defined in the Agreement on Agriculture) as the 6 end of each country's Uruguay Round implementa-7 tion period, as reported in each country's Uruguay 8 Round market access schedule. 9 (iii) The negotiating objective provided in sub-10 paragraph (A) applies with respect to agricultural matters to be addressed in any trade agreement en-12 tered into under section 3(a) or (b), including any 13 trade agreement entered into under section 3(a) or 14 (b) that provides for accession to a trade agreement 15 to which the United States is already a party, such 16 as the North American Free Trade Agreement and 17 the United States-Canada Free Trade Agreement. 18 (11) Labor and the environment.—The 19 principal negotiating objectives of the United States 20 with respect to labor and the environment are— (A) to ensure that a party to a trade 22 agreement with the United States does not fail 23 to effectively enforce its environmental or labor 24 laws, through a sustained or recurring course of 25 action or inaction, in a manner affecting trade

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1	between the United States and that party after
2	entry into force of a trade agreement between
3	those countries;
4	(B) to recognize that parties to a trade
5	agreement retain the right to exercise discretion
6	with respect to investigatory, prosecutorial, reg-
7	ulatory, and compliance matters and to make
8	decisions regarding the allocation of resources
9	to enforcement with respect to other labor or
10	environmental matters determined to have high-
11	er priorities, and to recognize that a country is
12	effectively enforcing its laws if a course of ac-
13	tion or inaction reflects a reasonable exercise of
14	such discretion, or results from a bona fide de-
15	cision regarding the allocation of resources and
16	no retaliation may be authorized based on the
17	exercise of these rights or the right to establish
18	domestic labor standards and levels of environ-
19	mental protection;
20	(C) to strengthen the capacity of United
21	States trading partners to promote respect for
22	core labor standards (as defined in section
23	11(2));
24	(D) to strengthen the capacity of United
25	States trading partners to protect the environ-

1	ment through the promotion of sustainable de-
2	velopment;
3	(E) to reduce or eliminate government
4	practices or policies that unduly threaten sus-
5	tainable development;
6	(F) to seek market access, through the
7	elimination of tariffs and nontariff barriers, for
8	United States environmental technologies,
9	goods, and services; and
10	(G) to ensure that labor, environmental,
11	health, or safety policies and practices of the
12	parties to trade agreements with the United
13	States do not arbitrarily or unjustifiably dis-
14	criminate against United States exports or
15	serve as disguised barriers to trade.
16	(12) DISPUTE SETTLEMENT AND ENFORCE-
17	MENT.—The principal negotiating objectives of the
18	United States with respect to dispute settlement and
19	enforcement of trade agreements are—
20	(A) to seek provisions in trade agreements
21	providing for resolution of disputes between
22	governments under those trade agreements in
23	an effective, timely, transparent, equitable, and
24	reasoned manner, requiring determinations
25	based on facts and the principles of the agree-

1	ments, with the goal of increasing compliance
2	with the agreements;
3	(B) to seek to strengthen the capacity of
4	the Trade Policy Review Mechanism of the
5	World Trade Organization to review compliance
6	with commitments;
7	(C) to seek improved adherence by panels
8	convened under the WTO Understanding or
9	Rules and Procedures Governing the Settlement
10	of Disputes and by the WTO Appellate Body to
11	the standard of review applicable under the
12	WTO Agreement involved in the dispute, in-
13	cluding greater deference, where appropriate, to
14	the fact finding and technical expertise of na-
15	tional investigating authorities;
16	(D) to seek provisions encouraging the
17	early identification and settlement of disputes
18	through consultation;
19	(E) to seek provisions to encourage the
20	provision of trade-expanding compensation if a
21	party to a dispute under the agreement does
22	not come into compliance with its obligations
23	under the agreement;

1	(F) to seek provisions to impose a penalty
2	upon a party to a dispute under the agreement
3	that—
4	(i) encourages compliance with the ob-
5	ligations of the agreement;
6	(ii) is appropriate to the parties, na-
7	ture, subject matter, and scope of the vio-
8	lation; and
9	(iii) has the aim of not adversely af-
10	fecting parties or interests not party to the
11	dispute while maintaining the effectiveness
12	of the enforcement mechanism; and
13	(G) to seek provisions that treat United
14	States principal negotiating objectives equally
15	with respect to—
16	(i) the ability to resort to dispute set-
17	tlement under the applicable agreement;
18	(ii) the availability of equivalent dis-
19	pute settlement procedures; and
20	(iii) the availability of equivalent rem-
21	edies.
22	(13) Border taxes.—The principal negoti-
23	ating objective of the United States regarding border
24	taxes is to obtain a revision of the WTO rules with
25	respect to the treatment of border adjustments for

1 internal taxes to redress the disadvantage to coun-2 tries relying primarily on direct taxes for revenue 3 rather than indirect taxes. 4 (14) WTO EXTENDED NEGOTIATIONS.—The 5 principal negotiating objectives of the United States 6 regarding trade in civil aircraft are those set forth 7 in section 135(c) of the Uruguay Round Agreements 8 Act (19 U.S.C. 3355(c)) and regarding rules of ori-9 gin are the conclusion of an agreement described in 10 section 132 of that Act (19 U.S.C. 3552). 11 (c) Promotion of Certain Priorities.—In order 12 to address and maintain United States competitiveness in 13 the global economy, the President shall— 14 (1) seek greater cooperation between the WTO 15 and the ILO; 16 (2) seek to establish consultative mechanisms 17 among parties to trade agreements to strengthen the 18 capacity of United States trading partners to pro-19 mote respect for core labor standards (as defined in 20 section 11(2)), and report to the Committee on 21 Ways and Means of the House of Representatives 22 and the Committee on Finance of the Senate on the 23 content and operation of such mechanisms; 24 (3) seek to establish consultative mechanisms 25 among parties to trade agreements to strengthen the

- capacity of United States trading partners to develop and implement standards for the protection of the environment and human health based on sound science, and report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate on the content and operation of such mechanisms;
 - (4) conduct environmental reviews of future trade and investment agreements, consistent with Executive Order 13141 of November 16, 1999 and the relevant guidelines, and report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate on such reviews;
 - (5) review the impact of future trade agreements on United States employment, modeled after Executive Order 13141, and report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate on such review;
 - (6) take into account other legitimate United States domestic objectives including, but not limited to, the protection of legitimate health or safety, essential security, and consumer interests and the law and regulations related thereto;

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(7) have the Secretary of Labor consult with any country seeking a trade agreement with the United States concerning that country's labor laws and provide technical assistance to that country if needed; (8) in connection with any trade negotiations entered into under this Act, the President shall submit to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate a meaningful labor rights report of the country, or countries, with respect to which the President is negotiating, on a time frame determined in accordance with section 7(b)(2)(E); (9)(A) preserve the ability of the United States to enforce rigorously its trade laws, including the antidumping, countervailing duty, and safeguard laws, and avoid agreements that lessen the effectiveness of domestic and international disciplines on unfair trade, especially dumping and subsidies, or that lessen the effectiveness of domestic and international safeguard provisions, in order to ensure that United

States workers, agricultural producers, and firms

can compete fully on fair terms and enjoy the bene-

fits of reciprocal trade concessions; and

1 (B) address and remedy market distortions that 2 lead to dumping and subsidization, including over-3 capacity, cartelization, and market-access barriers. 4 (10) continue to promote consideration of mul-5 tilateral environmental agreements and consult with 6 parties to such agreements regarding the consistency 7 of any such agreement that includes trade measures 8 with existing environmental exceptions under Article 9 XX of the GATT 1994; 10 (11) report to the Committee on Ways and 11 Means of the House of Representatives and the 12 Committee on Finance of the Senate, not later than 13 12 months after the imposition of a penalty or rem-14 edy by the United States permitted by a trade agree-15 ment to which this Act applies, on the effectiveness 16 of the penalty or remedy applied under United 17 States law in enforcing United States rights under 18 the trade agreement; and 19 (12) seek to establish consultative mechanisms 20 among parties to trade agreements to examine the 21 trade consequences of significant and unanticipated 22 currency movements and to scrutinize whether a for-23 eign government engaged in a pattern of manipu-24 lating its currency to promote a competitive advan-25 tage in international trade.

The report required under paragraph (11) shall address whether the penalty or remedy was effective in changing 3 the behavior of the targeted party and whether the penalty 4 or remedy had any adverse impact on parties or interests 5 not party to the dispute. 6 (d) Consultations.— 7 (1) Consultations with congressional ad-8 VISERS.—In the course of negotiations conducted 9 under this Act, the United States Trade Representa-10 tive shall consult closely and on a timely basis with, 11 and keep fully apprised of the negotiations, the Con-12 gressional Oversight Group convened under section 13 7 and all committees of the House of Representa-14 tives and the Senate with jurisdiction over laws that 15 would be affected by a trade agreement resulting 16 from the negotiations. 17 (2) Consultation before agreement ini-18 TIALED.—In the course of negotiations conducted 19 under this Act, the United States Trade Representa-20 tive shall— 21 (A) consult closely and on a timely basis 22 (including immediately before initialing an 23 agreement) with, and keep fully apprised of the 24 negotiations, the congressional advisers for

trade policy and negotiations appointed under

1 section 161 of the Trade Act of 1974 (19 2 U.S.C. 2211), the Committee on Ways and 3 Means of the House of Representatives, the Committee on Finance of the Senate, and the 4 5 Congressional Oversight Group convened under 6 section 7; and 7 (B) with regard to any negotiations and 8 agreement relating to agricultural trade, also 9 consult closely and on a timely basis (including 10 immediately before initialing an agreement) 11 with, and keep fully apprised of the negotia-12 tions, the Committee on Agriculture of the 13 House of Representatives and the Committee 14 on Agriculture, Nutrition, and Forestry of the 15 Senate. 16 (e) Adherence to Obligations Under Uruguay ROUND AGREEMENTS.—In determining whether to enter into negotiations with a particular country, the President 18 19 shall take into account the extent to which that country 20 has implemented, or has accelerated the implementation 21 of, its obligations under the Uruguay Round Agreements. 22 SEC. 3. TRADE AGREEMENTS AUTHORITY. 23 (a) Agreements Regarding Tariff Barriers.— 24 (1) In General.—Whenever the President de-25 termines that one or more existing duties or other

1	import restrictions of any foreign country or the
2	United States are unduly burdening and restricting
3	the foreign trade of the United States and that the
4	purposes, policies, priorities, and objectives of this
5	Act will be promoted thereby, the President—
6	(A) may enter into trade agreements with
7	foreign countries before—
8	(i) June 1, 2005; or
9	(ii) June 1, 2007, if trade authorities
10	procedures are extended under subsection
11	(c); and
12	(B) may, subject to paragraphs (2) and
13	(3), proclaim—
14	(i) such modification or continuance
15	of any existing duty,
16	(ii) such continuance of existing duty-
17	free or excise treatment, or
18	(iii) such additional duties,
19	as the President determines to be required or
20	appropriate to carry out any such trade agree-
21	ment.
22	The President shall notify the Congress of the Presi-
23	dent's intention to enter into an agreement under
24	this subsection.

1	(2) Limitations.—No proclamation may be
2	made under paragraph (1) that—
3	(A) reduces any rate of duty (other than a
4	rate of duty that does not exceed 5 percent ad
5	valorem on the date of the enactment of this
6	Act) to a rate of duty which is less than 50 per-
7	cent of the rate of such duty that applies on
8	such date of enactment;
9	(B) reduces the rate of duty below that ap-
10	plicable under the Uruguay Round Agreements,
11	on any agricultural product which was the sub-
12	ject of tariff reductions by the United States as
13	a result of the Uruguay Round Agreements, for
14	which the rate of duty, pursuant to such Agree-
15	ments, was reduced on January 1, 1995, to a
16	rate which was not less than 97.5 percent of
17	the rate of duty that applied to such article on
18	December 31, 1994; or
19	(C) increases any rate of duty above the
20	rate that applied on the date of the enactment
21	of this Act.
22	(3) Aggregate reduction; exemption from
23	STAGING.—
24	(A) AGGREGATE REDUCTION.—Except as
25	provided in subparagraph (B), the aggregate re-

1	duction in the rate of duty on any article which
2	is in effect on any day pursuant to a trade
3	agreement entered into under paragraph (1)
4	shall not exceed the aggregate reduction which
5	would have been in effect on such day if—
6	(i) a reduction of 3 percent ad valo-
7	rem or a reduction of one-tenth of the total
8	reduction, whichever is greater, had taken
9	effect on the effective date of the first re-
10	duction proclaimed under paragraph (1) to
11	carry out such agreement with respect to
12	such article; and
13	(ii) a reduction equal to the amount
14	applicable under clause (i) had taken effect
15	at 1-year intervals after the effective date
16	of such first reduction.
17	(B) Exemption from staging.—No
18	staging is required under subparagraph (A)
19	with respect to a duty reduction that is pro-
20	claimed under paragraph (1) for an article of a
21	kind that is not produced in the United States.
22	The United States International Trade Com-
23	mission shall advise the President of the iden-
24	tity of articles that may be exempted from stag-
25	ing under this subparagraph.

1	(4) ROUNDING.—If the President determines
2	that such action will simplify the computation of re-
3	ductions under paragraph (3), the President may
4	round an annual reduction by an amount equal to
5	the lesser of—
6	(A) the difference between the reduction
7	without regard to this paragraph and the next
8	lower whole number; or
9	(B) one-half of 1 percent ad valorem.
10	(5) Other limitations.—A rate of duty re-
11	duction that may not be proclaimed by reason of
12	paragraph (2) may take effect only if a provision au-
13	thorizing such reduction is included within an imple-
14	menting bill provided for under section 5 and that
15	bill is enacted into law.
16	(6) Other Tariff Modifications.—Notwith-
17	standing paragraphs $(1)(B)$, $(2)(A)$, $(2)(C)$, and (3)
18	through (5), and subject to the consultation and lay-
19	over requirements of section 115 of the Uruguay
20	Round Agreements Act, the President may proclaim
21	the modification of any duty or staged rate reduc-
22	tion of any duty set forth in Schedule XX, as de-
23	fined in section 2(5) of that Act, if the United
24	States agrees to such modification or staged rate re-
25	duction in a negotiation for the reciprocal elimi-

1	nation or harmonization of duties under the auspices
2	of the World Trade Organization.
3	(7) Authority under uruguay round
4	AGREEMENTS ACT NOT AFFECTED.—Nothing in this
5	subsection shall limit the authority provided to the
6	President under section 111(b) of the Uruguay
7	Round Agreements Act (19 U.S.C. 3521(b)).
8	(b) Agreements Regarding Tariff and Non-
9	Tariff Barriers.—
10	(1) In general.—(A) Whenever the President
11	determines that—
12	(i) one or more existing duties or any other
13	import restriction of any foreign country or the
14	United States or any other barrier to, or other
15	distortion of, international trade unduly bur-
16	dens or restricts the foreign trade of the United
17	States or adversely affects the United States
18	economy; or
19	(ii) the imposition of any such barrier or
20	distortion is likely to result in such a burden,
21	restriction, or effect;
22	and that the purposes, policies, priorities, and objec-
23	tives of this Act will be promoted thereby, the Presi-
24	dent may enter into a trade agreement described in

1	subparagraph (B) during the period described in
2	subparagraph (C).
3	(B) The President may enter into a trade
4	agreement under subparagraph (A) with foreign
5	countries providing for—
6	(i) the reduction or elimination of a duty,
7	restriction, barrier, or other distortion described
8	in subparagraph (A), or
9	(ii) the prohibition of, or limitation on the
10	imposition of, such barrier or other distortion.
11	(C) The President may enter into a trade
12	agreement under this paragraph before—
13	(i) June 1, 2005; or
14	(ii) June 1, 2007, if trade authorities pro-
15	cedures are extended under subsection (c).
16	(2) CONDITIONS.—A trade agreement may be
17	entered into under this subsection only if such
18	agreement makes progress in meeting the applicable
19	objectives described in section 2(a) and (b) and the
20	President satisfies the conditions set forth in section
21	4.
22	(3) Bills qualifying for trade authori-
23	TIES PROCEDURES.—(A) The provisions of section
24	151 of the Trade Act of 1974 (in this Act referred
25	to as "trade authorities procedures") apply to a bill

1	of either House of Congress which contains provi-
2	sions described in subparagraph (B) to the same ex-
3	tent as such section 151 applies to implementing
4	bills under that section. A bill to which this para-
5	graph applies shall hereafter in this Act be referred
6	to as an "implementing bill".
7	(B) The provisions referred to in subparagraph
8	(A) are—
9	(i) a provision approving a trade agree-
10	ment entered into under this subsection and ap-
11	proving the statement of administrative action,
12	if any, proposed to implement such trade agree-
13	ment; and
14	(ii) if changes in existing laws or new stat-
15	utory authority are required to implement such
16	trade agreement or agreements, provisions, nec-
17	essary or appropriate to implement such trade
18	agreement or agreements, either repealing or
19	amending existing laws or providing new statu-
20	tory authority.
21	(e) Extension Disapproval Process for Con-
22	GRESSIONAL TRADE AUTHORITIES PROCEDURES.—
23	(1) In general.—Except as provided in sec-
24	tion 5(b)—

1	(A) the trade authorities procedures apply
2	to implementing bills submitted with respect to
3	trade agreements entered into under subsection
4	(b) before July 1, 2005; and
5	(B) the trade authorities procedures shall
6	be extended to implementing bills submitted
7	with respect to trade agreements entered into
8	under subsection (b) after June 30, 2005, and
9	before July 1, 2007, if (and only if)—
10	(i) the President requests such exten-
11	sion under paragraph (2); and
12	(ii) neither House of the Congress
13	adopts an extension disapproval resolution
14	under paragraph (5) before June 1, 2005
15	(2) Report to congress by the presi-
16	DENT.—If the President is of the opinion that the
17	trade authorities procedures should be extended to
18	implementing bills described in paragraph (1)(B)
19	the President shall submit to the Congress, not later
20	than March 1, 2005, a written report that contains
21	a request for such extension, together with—
22	(A) a description of all trade agreements
23	that have been negotiated under subsection (b)
24	and the anticipated schedule for submitting
25	such agreements to the Congress for approval

1	(B) a description of the progress that has
2	been made in negotiations to achieve the pur-
3	poses, policies, priorities, and objectives of this
4	Act, and a statement that such progress justi-
5	fies the continuation of negotiations; and
6	(C) a statement of the reasons why the ex-
7	tension is needed to complete the negotiations.
8	(3) Report to congress by the advisory
9	COMMITTEE.—The President shall promptly inform
10	the Advisory Committee for Trade Policy and Nego-
11	tiations established under section 135 of the Trade
12	Act of 1974 (19 U.S.C. 2155) of the President's de-
13	cision to submit a report to the Congress under
14	paragraph (2). The Advisory Committee shall submit
15	to the Congress as soon as practicable, but not later
16	than May 1, 2005, a written report that contains—
17	(A) its views regarding the progress that
18	has been made in negotiations to achieve the
19	purposes, policies, priorities, and objectives of
20	this Act; and
21	(B) a statement of its views, and the rea-
22	sons therefor, regarding whether the extension
23	requested under paragraph (2) should be ap-
24	proved or disapproved.

1	(4) Status of Reports.—The reports sub-
2	mitted to the Congress under paragraphs (2) and
3	(3), or any portion of such reports, may be classified
4	to the extent the President determines appropriate.
5	(5) Extension disapproval resolutions.—
6	(A) For purposes of paragraph (1), the term "exten-
7	sion disapproval resolution" means a resolution of
8	either House of the Congress, the sole matter after
9	the resolving clause of which is as follows: "That the
10	disapproves the request of the President for
11	the extension, under section 3(c)(1)(B)(i) of the Bi-
12	partisan Trade Promotion Authority Act of 2001, of
13	the trade authorities procedures under that Act to
14	any implementing bill submitted with respect to any
15	trade agreement entered into under section 3(b) of
16	that Act after June 30, 2005.", with the blank space
17	being filled with the name of the resolving House of
18	the Congress.
19	(B) Extension disapproval resolutions—
20	(i) may be introduced in either House of
21	the Congress by any member of such House;
22	and
23	(ii) shall be referred, in the House of Rep-
24	resentatives, to the Committee on Ways and

1	Means and, in addition, to the Committee on
2	Rules.
3	(C) The provisions of section 152 (d) and (e)
4	of the Trade Act of 1974 (19 U.S.C. 2192 (d) and
5	(e)) (relating to the floor consideration of certain
6	resolutions in the House and Senate) apply to exten-
7	sion disapproval resolutions.
8	(D) It is not in order for—
9	(i) the Senate to consider any extension
10	disapproval resolution not reported by the Com-
11	mittee on Finance;
12	(ii) the House of Representatives to con-
13	sider any extension disapproval resolution not
14	reported by the Committee on Ways and Means
15	and, in addition, by the Committee on Rules; or
16	(iii) either House of the Congress to con-
17	sider an extension disapproval resolution after
18	June 30, 2005.
19	(d) Commencement of Negotiations.—In order
20	to contribute to the continued economic expansion of the
21	United States, the President shall commence negotiations
22	covering tariff and nontariff barriers affecting any indus-
23	try, product, or service sector, and expand existing sec-
24	toral agreements to countries that are not parties to those
25	agreements, in cases where the President determines that

- 1 such negotiations are feasible and timely and would ben-
- 2 efit the United States. Such sectors include agriculture,
- 3 commercial services, intellectual property rights, industrial
- 4 and capital goods, government procurement, information
- 5 technology products, environmental technology and serv-
- 6 ices, medical equipment and services, civil aircraft, and in-
- 7 frastructure products. In so doing, the President shall
- 8 take into account all of the principal negotiating objectives
- 9 set forth in section 2(b).

10 SEC. 4. CONSULTATIONS AND ASSESSMENT.

- 11 (a) Notice and Consultation Before Negotia-
- 12 TION.—The President, with respect to any agreement that
- 13 is subject to the provisions of section 3(b), shall—
- 14 (1) provide, at least 90 calendar days before
- initiating negotiations, written notice to the Con-
- gress of the President's intention to enter into the
- 17 negotiations and set forth therein the date the Presi-
- dent intends to initiate such negotiations, the spe-
- 19 cific United States objectives for the negotiations,
- and whether the President intends to seek an agree-
- 21 ment, or changes to an existing agreement;
- 22 (2) before and after submission of the notice,
- consult regarding the negotiations with the Com-
- 24 mittee on Finance of the Senate and the Committee
- on Ways and Means of the House of Representa-

tives, such other committees of the House and Senate as the President deems appropriate, and the Congressional Oversight group convened under section 7; and

(3) upon the request of a majority of the members of the Congressional Oversight Group under section 7(c), meet with the Congressional Oversight Group before initiating the negotiations or at any other time concerning the negotiations.

(b) Negotiations Regarding Agriculture.—

(1) In General.—Before initiating or continuing negotiations the subject matter of which is directly related to the subject matter under section 2(b)(10)(A)(i) with any country, the President shall assess whether United States tariffs on agricultural products that were bound under the Uruguay Round Agreements are lower than the tariffs bound by that country. In addition, the President shall consider whether the tariff levels bound and applied throughout the world with respect to imports from the United States are higher than United States tariffs and whether the negotiation provides an opportunity to address any such disparity. The President shall consult with the Committee on Ways and Means and the Committee on Agriculture of the House of Rep-

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resentatives and the Committee on Finance and the Committee on Agriculture, Nutrition, and Forestry of the Senate concerning the results of the assessment, whether it is appropriate for the United States to agree to further tariff reductions based on the conclusions reached in the assessment, and how all applicable negotiating objectives will be met. (2) Special consultations on import sen-SITIVE PRODUCTS.—(A) Before initiating negotiations with regard to agriculture, and, with respect to the Free Trade Area for the Americas and negotiations with regard to agriculture under the auspices of the World Trade Organization, as soon as practicable after the enactment of this Act, the United States Trade Representative shall— (i) identify those agricultural products subject to tariff reductions by the United States as a result of the Uruguay Round Agreements, for which the rate of duty was reduced on January 1, 1995, to a rate which was not less than 97.5 percent of the rate of duty that applied to such article on December 31, 1994; (ii) consult with the Committee on Ways and Means and the Committee on Agriculture

of the House of Representatives and the Com-

1	mittee on Finance and the Committee on Agri-
2	culture, Nutrition, and Forestry of the Senate
3	concerning—
4	(I) whether any further tariff reduc-
5	tions on the products identified under
6	clause (i) should be appropriate, taking
7	into account the impact of any such tariff
8	reduction on the United States industry
9	producing the product concerned; and
10	(II) whether the products so identified
11	face unjustified sanitary or phytosanitary
12	restrictions, including those not based on
13	scientific principles in contravention of the
14	Uruguay Round Agreements;
15	(iii) request that the International Trade
16	Commission prepare an assessment of the prob-
17	able economic effects of any such tariff reduc-
18	tion on the United States industry producing
19	the product concerned and on the United States
20	economy as a whole; and
21	(iv) upon complying with clauses (i), (ii),
22	and (iii), notify the Committee on Ways and
23	Means and the Committee on Agriculture of the
24	House of Representatives and the Committee
25	on Finance and the Committee on Agriculture,

1	Nutrition, and Forestry of the Senate of those
2	products identified under clause (i) for which
3	the Trade Representative intends to seek tarif
4	liberalization in the negotiations and the rea
5	sons for seeking such tariff liberalization.
6	(B) If, after negotiations described in subpara
7	graph (A) are commenced—
8	(i) the United States Trade Representative
9	identifies any additional agricultural produc
10	described in subparagraph (A)(i) for tariff re
11	ductions which were not the subject of a notifi-
12	cation under subparagraph (A)(iv), or
13	(ii) any additional agricultural product de
14	scribed in subparagraph (A)(i) is the subject of
15	a request for tariff reductions by a party to the
16	negotiations,
17	the Trade Representative shall, as soon as prac
18	ticable, notify the committees referred to in subpara
19	graph (A)(iv) of those products and the reasons for
20	seeking such tariff reductions.
21	(c) Negotiations Regarding Textiles.—Before
22	initiating or continuing negotiations the subject matter of
23	which is directly related to textiles and apparel products
24	with any country, the President shall assess whether
25	United States tariffs on textile and apparel products that

1	were bound under the Uruguay Round Agreements are
2	lower than the tariffs bound by that country and whether
3	the negotiation provides an opportunity to address any
4	such disparity. The President shall consult with the Com-
5	mittee on Ways and Means of the House of Representa-
6	tives and the Committee on Finance of the Senate con-
7	cerning the results of the assessment, whether it is appro-
8	priate for the United States to agree to further tariff re-
9	ductions based on the conclusions reached in the assess-
10	ment, and how all applicable negotiating objectives will be
11	met.
12	(d) Consultation With Congress Before
13	AGREEMENTS ENTERED INTO.—
14	(1) Consultation.—Before entering into any
15	trade agreement under section 3(b), the President
16	shall consult with—
17	(A) the Committee on Ways and Means of
18	the House of Representatives and the Com-
19	mittee on Finance of the Senate;
20	(B) each other committee of the House
21	and the Senate, and each joint committee of the
22	Congress, which has jurisdiction over legislation
23	involving subject matters which would be af-
24	fected by the trade agreement; and

1	(C) the Congressional Oversight Group
2	convened under section 7.
3	(2) Scope.—The consultation described in
4	paragraph (1) shall include consultation with respect
5	to—
6	(A) the nature of the agreement;
7	(B) how and to what extent the agreement
8	will achieve the applicable purposes, policies,
9	priorities, and objectives of this Act; and
10	(C) the implementation of the agreement
11	under section 5, including the general effect of
12	the agreement on existing laws.
13	(3) Report regarding united states
14	TRADE REMEDY LAWS.—
15	(A) Changes in Certain trade laws.—
16	The President, at least 90 calendar days before
17	the day on which the President enters into a
18	trade agreement, shall notify the Committee on
19	Ways and Means of the House of Representa-
20	tives and the Committee on Finance of the Sen-
21	ate in writing of any amendments to title VII
22	of the Tariff Act of 1930 or chapter 1 of title
23	II of the Trade Act of 1974 that the President
24	proposes to include in a bill implementing such
25	trade agreement.

1	(B) EXPLANATION.—On the date that the
2	President transmits the notification, the Presi-
3	dent also shall transmit to the Committees a re-
4	port explaining—
5	(i) the President's reasons for believ-
6	ing that amendments to title VII of the
7	Tariff Act of 1930 or to chapter 1 of title
8	II of the Trade Act of 1974 are necessary
9	to implement the trade agreement; and
10	(ii) the President's reasons for believ-
11	ing that such amendments are consistent
12	with the purposes, policies, and objectives
13	described in section $2(c)(9)$.
14	(C) Report to House.—Not later than
15	60 calendar days after the date on which the
16	President transmits the notification described in
17	subparagraph (A), the Chairman and ranking
18	member of the Ways and Means Committee of
19	the House of Representatives, based on con-
20	sultations with the members of that Committee,
21	shall issue to the House of Representatives a
22	report stating whether the proposed amend-
23	ments described in the President's notification
24	are consistent with the purposes, policies, and
25	objectives described in section $2(c)(9)$. In the

event that the Chairman and ranking member disagree with respect to one or more conclusions, the report shall contain the separate views of the Chairman and ranking member.

(D) Report to senate.—Not later than 60 calendar days after the date on which the President transmits the notification described in subparagraph (A), the Chairman and ranking member of the Finance Committee of the Senate, based on consultations with the members of that Committee, shall issue to the Senate a report stating whether the proposed amendments described in the President's report are consistent with the purposes, policies, and objectives described in section 2(c)(9). In the event that the Chairman and ranking member disagree with respect to one or more conclusions, the report shall contain the separate views of the Chairman and ranking member.

20 (e) ADVISORY COMMITTEE REPORTS.—The report 21 required under section 135(e)(1) of the Trade Act of 1974 22 regarding any trade agreement entered into under section 23 3(a) or (b) of this Act shall be provided to the President, 24 the Congress, and the United States Trade Representative 25 not later than 30 days after the date on which the Presi51

dent notifies the Congress under section 3(a)(1) or

2 5(a)(1)(A) of the President's intention to enter into the

3 agreement.

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(f) ITC Assessment.—

(1) In General.—The President, at least 90 calendar days before the day on which the President enters into a trade agreement under section 3(b), shall provide the International Trade Commission (referred to in this subsection as "the Commission") with the details of the agreement as it exists at that time and request the Commission to prepare and submit an assessment of the agreement as described in paragraph (2). Between the time the President makes the request under this paragraph and the time the Commission submits the assessment, the President shall keep the Commission current with respect to the details of the agreement.

(2) ITC ASSESSMENT.—Not later than 90 calendar days after the President enters into the agreement, the Commission shall submit to the President and the Congress a report assessing the likely impact of the agreement on the United States economy as a whole and on specific industry sectors, including the impact the agreement will have on the gross domestic product, exports and imports, aggregate

1 employment and employment opportunities, the pro-2 duction, employment, and competitive position of in-3 dustries likely to be significantly affected by the 4 agreement, and the interests of United States con-5 sumers. (3) REVIEW OF EMPIRICAL LITERATURE.—In 6 7 preparing the assessment, the Commission shall re-8 view available economic assessments regarding the 9 agreement, including literature regarding any sub-10 stantially equivalent proposed agreement, and shall 11 provide in its assessment a description of the anal-12 yses used and conclusions drawn in such literature, 13 and a discussion of areas of consensus and diver-14 gence between the various analyses and conclusions, 15 including those of the Commission regarding the 16 agreement. 17 SEC. 5. IMPLEMENTATION OF TRADE AGREEMENTS. 18 (a) IN GENERAL.— 19 NOTIFICATION AND SUBMISSION.—Any 20 agreement entered into under section 3(b) shall 21 enter into force with respect to the United States if 22 (and only if)— 23 (A) the President, at least 90 calendar 24 days before the day on which the President en-25 ters into an agreement—

1	(1) notifies the House of Representa
2	tives and the Senate of the President's in
3	tention to enter into the agreement, and
4	promptly thereafter publishes notice of
5	such intention in the Federal Register; and
6	(ii) transmits to the Committee or
7	Ways and Means of the House of Rep
8	resentatives and the Committee on Finance
9	of the Senate the notification and repor
10	described in section 4(d)(3) (A) and (B);
11	(B) within 60 days after entering into the
12	agreement, the President submits to the Con-
13	gress a description of those changes to existing
14	laws that the President considers would be re
15	quired in order to bring the United States into
16	compliance with the agreement;
17	(C) after entering into the agreement, the
18	President submits to the Congress, on a day or
19	which both Houses of Congress are in session
20	a copy of the final legal text of the agreement
21	together with—
22	(i) a draft of an implementing bill de
23	scribed in section $3(b)(3)$;

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1	(ii) a statement of any administrative
2	action proposed to implement the trade
3	agreement; and
4	(iii) the supporting information de-
5	scribed in paragraph (2); and
6	(D) the implementing bill is enacted into
7	law.
8	(2) Supporting information.—The sup-
9	porting information required under paragraph
10	(1)(C)(iii) consists of—
11	(A) an explanation as to how the imple-
12	menting bill and proposed administrative action
13	will change or affect existing law; and
14	(B) a statement—
15	(i) asserting that the agreement
16	makes progress in achieving the applicable
17	purposes, policies, priorities, and objectives
18	of this Act; and
19	(ii) setting forth the reasons of the
20	President regarding—
21	(I) how and to what extent the
22	agreement makes progress in achiev-
23	ing the applicable purposes, policies,
24	and objectives referred to in clause (i);

1	(II) whether and how the agree-
2	ment changes provisions of an agree-
3	ment previously negotiated;
4	(III) how the agreement serves
5	the interests of United States com-
6	merce;
7	(IV) how the implementing bill
8	meets the standards set forth in sec-
9	tion $3(b)(3)$;
10	(V) how and to what extent the
11	agreement makes progress in achiev-
12	ing the applicable purposes, policies,
13	and objectives referred to in section
14	2(c) regarding the promotion of cer-
15	tain priorities; and
16	(VI) in the event that the reports
17	described in section 4(b)(3) (C) and
18	(D) contain any findings that the pro-
19	posed amendments are inconsistent
20	with the purposes, policies, and objec-
21	tives described in section $2(c)(9)$, an
22	explanation as to why the President
23	believes such findings to be incorrect.
24	(3) Reciprocal benefits.—In order to en-
25	sure that a foreign country that is not a party to a

trade agreement entered into under section 3(b) 1 2 does not receive benefits under the agreement unless 3 the country is also subject to the obligations under 4 the agreement, the implementing bill submitted with 5 respect to the agreement shall provide that the bene-6 fits and obligations under the agreement apply only 7 to the parties to the agreement, if such application 8 is consistent with the terms of the agreement. The 9 implementing bill may also provide that the benefits 10 and obligations under the agreement do not apply 11 uniformly to all parties to the agreement, if such ap-12 plication is consistent with the terms of the agree-13 ment. 14 (b) Limitations on Trade Authorities Proce-15 DURES.— 16 (1)FOR LACK OF NOTICE OR CONSULTA-17 TIONS.— 18 (A) IN GENERAL.—The trade authorities 19 procedures shall not apply to any implementing 20 bill submitted with respect to a trade agreement 21 or trade agreements entered into under section 22 3(b) if during the 60-day period beginning on 23 the date that one House of Congress agrees to 24 a procedural disapproval resolution for lack of 25 notice or consultations with respect to such

1	trade agreement or agreements, the other
2	House separately agrees to a procedural dis-
3	approval resolution with respect to such trade
4	agreement or agreements.
5	(B) Procedural disapproval resolu-
6	TION.—(i) For purposes of this paragraph, the
7	term "procedural disapproval resolution" means
8	a resolution of either House of Congress, the
9	sole matter after the resolving clause of which
10	is as follows: "That the President has failed or
11	refused to notify or consult in accordance with
12	the Bipartisan Trade Promotion Authority Act
13	of 2001 on negotiations with respect to
14	and, therefore, the trade au-
15	thorities procedures under that Act shall not
16	apply to any implementing bill submitted with
17	respect to such trade agreement or agree-
18	ments.", with the blank space being filled with
19	a description of the trade agreement or agree-
20	ments with respect to which the President is
21	considered to have failed or refused to notify or
22	consult.
23	(ii) For purposes of clause (i), the Presi-
24	dent has "failed or refused to notify or consult
25	in accordance with the Bipartisan Trade Pro-

1	motion Authority Act of 2001" on negotiations
2	with respect to a trade agreement or trade
3	agreements if—
4	(I) the President has failed or refused
5	to consult (as the case may be) in accord-
6	ance with section 4 or 5 with respect to the
7	negotiations, agreement, or agreements;
8	(II) guidelines under section 7(b) have
9	not been developed or met with respect to
10	the negotiations, agreement, or agree-
11	ments;
12	(III) the President has not met with
13	the Congressional Oversight Group pursu-
14	ant to a request made under section 7(c)
15	with respect to the negotiations, agree-
16	ment, or agreements; or
17	(IV) the agreement or agreements fail
18	to make progress in achieving the pur-
19	poses, policies, priorities, and objectives of
20	this Act.
21	(C) Procedures for considering reso-
22	Lutions.—(i) Procedural disapproval
23	resolutions—
24	(I) in the House of Representatives—

1	(aa) may be introduced by any
2	Member of the House;
3	(bb) shall be referred to the
4	Committee on Ways and Means and,
5	in addition, to the Committee on
6	Rules; and
7	(cc) may not be amended by ei-
8	ther Committee; and
9	(II) in the Senate—
10	(aa) may be introduced by any
11	Member of the Senate.
12	(bb) shall be referred to the
13	Committee on Finance; and
14	(cc) may not be amended.
15	(ii) The provisions of section 152(d) and
16	(e) of the Trade Act of 1974 (19 U.S.C.
17	2192(d) and (e)) (relating to the floor consider-
18	ation of certain resolutions in the House and
19	Senate) apply to a procedural disapproval reso-
20	lution introduced with respect to a trade agree-
21	ment if no other procedural disapproval resolu-
22	tion with respect to that trade agreement has
23	previously been considered under such provi-
24	sions of section 152 of the Trade Act of 1974

1	in that House of Congress during that Con-
2	gress.
3	(iii) It is not in order for the House of
4	Representatives to consider any procedural dis-
5	approval resolution not reported by the Com-
6	mittee on Ways and Means and, in addition, by
7	the Committee on Rules.
8	(iv) It is not in order for the Senate to
9	consider any procedural disapproval resolution
10	not reported by the Committee on Finance.
11	(2) For failure to meet other require-
12	MENTS.—Prior to December 31, 2002, the Secretary
13	of Commerce shall transmit to Congress a report
14	setting forth the strategy of the United States for
15	correcting instances in which dispute settlement pan-
16	els and the Appellate Body of the WTO have added
17	to obligations or diminished rights of the United
18	States, as described in section 1(b)(3). Trade au-
19	thorities procedures shall not apply to any imple-
20	menting bill with respect to an agreement negotiated
21	under the auspices of the WTO, unless the Secretary
22	of Commerce has issued such report in a timely
23	manner.

1	(c) Rules of House of Representatives and
2	Senate.—Subsection (b) of this section and section 3(c)
3	are enacted by the Congress—
4	(1) as an exercise of the rulemaking power of
5	the House of Representatives and the Senate, re-
6	spectively, and as such are deemed a part of the
7	rules of each House, respectively, and such proce-
8	dures supersede other rules only to the extent that
9	they are inconsistent with such other rules; and
10	(2) with the full recognition of the constitu-
11	tional right of either House to change the rules (so
12	far as relating to the procedures of that House) at
13	any time in the same manner and to the same or
13	any time, in the same manner, and to the same ex-
14	tent as any other rule of that House.
14	tent as any other rule of that House.
14 15	tent as any other rule of that House. SEC. 6. TREATMENT OF CERTAIN TRADE AGREEMENTS FOR
141516	tent as any other rule of that House. SEC. 6. TREATMENT OF CERTAIN TRADE AGREEMENTS FOR WHICH NEGOTIATIONS HAVE ALREADY
14151617	tent as any other rule of that House. SEC. 6. TREATMENT OF CERTAIN TRADE AGREEMENTS FOR WHICH NEGOTIATIONS HAVE ALREADY BEGUN.
14 15 16 17 18	tent as any other rule of that House. SEC. 6. TREATMENT OF CERTAIN TRADE AGREEMENTS FOR WHICH NEGOTIATIONS HAVE ALREADY BEGUN. (a) CERTAIN AGREEMENTS.—Notwithstanding the
14 15 16 17 18 19	tent as any other rule of that House. SEC. 6. TREATMENT OF CERTAIN TRADE AGREEMENTS FOR WHICH NEGOTIATIONS HAVE ALREADY BEGUN. (a) CERTAIN AGREEMENTS.—Notwithstanding the prenegotiation notification and consultation requirement
14 15 16 17 18 19 20	tent as any other rule of that House. SEC. 6. TREATMENT OF CERTAIN TRADE AGREEMENTS FOR WHICH NEGOTIATIONS HAVE ALREADY BEGUN. (a) CERTAIN AGREEMENTS.—Notwithstanding the prenegotiation notification and consultation requirement described in section 4(a), if an agreement to which section
14 15 16 17 18 19 20 21	tent as any other rule of that House. SEC. 6. TREATMENT OF CERTAIN TRADE AGREEMENTS FOR WHICH NEGOTIATIONS HAVE ALREADY BEGUN. (a) CERTAIN AGREEMENTS.—Notwithstanding the prenegotiation notification and consultation requirement described in section 4(a), if an agreement to which section 3(b) applies—
14 15 16 17 18 19 20 21 22	tent as any other rule of that House. SEC. 6. TREATMENT OF CERTAIN TRADE AGREEMENTS FOR WHICH NEGOTIATIONS HAVE ALREADY BEGUN. (a) CERTAIN AGREEMENTS.—Notwithstanding the prenegotiation notification and consultation requirement described in section 4(a), if an agreement to which section 3(b) applies— (1) is entered into under the auspices of the

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1	(4) establishes a Free Trade Area for the
2	Americas,
3	and results from negotiations that were commenced before
4	the date of the enactment of this Act, subsection (b) shall
5	apply.
6	(b) Treatment of Agreements.—In the case of
7	any agreement to which subsection (a) applies—
8	(1) the applicability of the trade authorities
9	procedures to implementing bills shall be determined
10	without regard to the requirements of section 4(a)
11	(relating only to 90 days notice prior to initiating
12	negotiations), and any procedural disapproval resolu-
13	tion under section $5(b)(1)(B)$ shall not be in order
14	on the basis of a failure or refusal to comply with
15	the provisions of section 4(a); and
16	(2) the President shall, as soon as feasible after
17	the enactment of this Act—
18	(A) notify the Congress of the negotiations
19	described in subsection (a), the specific United
20	States objectives in the negotiations, and
21	whether the President is seeking a new agree-
22	ment or changes to an existing agreement; and
23	(B) before and after submission of the no-
24	tice, consult regarding the negotiations with the

1	committees referred to in section $4(a)(2)$ and
2	the Congressional Oversight Group.
3	SEC. 7. CONGRESSIONAL OVERSIGHT GROUP.
4	(a) Members and Functions.—
5	(1) In general.—By not later than 60 days
6	after the date of the enactment of this Act, and not
7	later than 30 days after the convening of each Con-
8	gress, the chairman of the Committee on Ways and
9	Means of the House of Representatives and the
10	chairman of the Committee on Finance of the Sen-
11	ate shall convene the Congressional Oversight
12	Group.
13	(2) Membership from the house.—In each
14	Congress, the Congressional Oversight Group shall
15	be comprised of the following Members of the House
16	of Representatives:
17	(A) The chairman and ranking member of
18	the Committee on Ways and Means, and 3 ad-
19	ditional members of such Committee (not more
20	than 2 of whom are members of the same polit-
21	ical party).
22	(B) The chairman and ranking member, or
23	their designees, of the committees of the House
24	of Representatives which would have, under the
25	Rules of the House of Representatives, jurisdic-

1	tion over provisions of law affected by a trade
2	agreement negotiations for which are conducted
3	at any time during that Congress and to which
4	this Act would apply.
5	(3) Membership from the senate.—In each
6	Congress, the Congressional Oversight Group shall
7	also be comprised of the following members of the
8	Senate:
9	(A) The chairman and ranking Member of
10	the Committee on Finance and 3 additional
11	members of such Committee (not more than 2
12	of whom are members of the same political
13	party).
14	(B) The chairman and ranking member, or
15	their designees, of the committees of the Senate
16	which would have, under the Rules of the Sen-
17	ate, jurisdiction over provisions of law affected
18	by a trade agreement negotiations for which are
19	conducted at any time during that Congress
20	and to which this Act would apply.
21	(4) Accreditation.—Each member of the
22	Congressional Oversight Group described in para-
23	graph (2)(A) and (3)(A) shall be accredited by the
24	United States Trade Representative on behalf of the
25	President as official advisers to the United States

delegation in negotiations for any trade agreement to which this Act applies. Each member of the Congressional Oversight Group described in paragraph (2)(B) and (3)(B) shall be accredited by the United States Trade Representative on behalf of the President as official advisers to the United States delegation in the negotiations by reason of which the member is in the Congressional Oversight Group. The Congressional Oversight Group shall consult with and provide advice to the Trade Representative regarding the formulation of specific objectives, negotiating strategies and positions, the development of the applicable trade agreement, and compliance and enforcement of the negotiated commitments under the trade agreement.

(5) CHAIR.—The Congressional Oversight Group shall be chaired by the Chairman of the Committee on Ways and Means of the House of Representatives and the Chairman of the Committee on Finance of the Senate.

(b) Guidelines.—

(1) Purpose and Revision.—The United States Trade Representative, in consultation with the chairmen and ranking minority members of the Committee on Ways and Means of the House of

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1	Representatives and the Committee on Finance of
2	the Senate—
3	(A) shall, within 120 days after the date of
4	the enactment of this Act, develop written
5	guidelines to facilitate the useful and timely ex-
6	change of information between the Trade Rep-
7	resentative and the Congressional Oversight
8	Group established under this section; and
9	(B) may make such revisions to the guide-
10	lines as may be necessary from time to time.
11	(2) Content.—The guidelines developed under
12	paragraph (1) shall provide for, among other
13	things—
14	(A) regular, detailed briefings of the Con-
15	gressional Oversight Group regarding negoti-
16	ating objectives, including the promotion of cer-
17	tain priorities referred to in section 2(c), and
18	positions and the status of the applicable nego-
19	tiations, beginning as soon as practicable after
20	the Congressional Oversight Group is convened,
21	with more frequent briefings as trade negotia-
22	tions enter the final stage;
23	(B) access by members of the Congres-
24	sional Oversight Group, and staff with proper
25	security clearances, to pertinent documents re-

1	lating to the negotiations, including classified
2	materials;
3	(C) the closest practicable coordination be-
4	tween the Trade Representative and the Con-
5	gressional Oversight Group at all critical peri-
6	ods during the negotiations, including at nego-
7	tiation sites;
8	(D) after the applicable trade agreement is
9	concluded, consultation regarding ongoing com-
10	pliance and enforcement of negotiated commit-
11	ments under the trade agreement; and
12	(E) the time frame for submitting the re-
13	port required under section 2(c)(8).
14	(c) REQUEST FOR MEETING.—Upon the request of
15	a majority of the Congressional Oversight Group, the
16	President shall meet with the Congressional Oversight
17	Group before initiating negotiations with respect to a
18	trade agreement, or at any other time concerning the ne-
19	gotiations.
20	SEC. 8. ADDITIONAL IMPLEMENTATION AND ENFORCE-
21	MENT REQUIREMENTS.
22	(a) In General.—At the time the President submits
23	to the Congress the final text of an agreement pursuant
24	to section 5(a)(1)(C), the President shall also submit a
25	plan for implementing and enforcing the agreement. The

68 implementation and enforcement plan shall include the fol-2 lowing: 3 (1) Border Personnel Requirements.—A 4 description of additional personnel required at bor-5 der entry points, including a list of additional cus-6 toms and agricultural inspectors. 7 (2) AGENCY STAFFING REQUIREMENTS.—A de-8 scription of additional personnel required by Federal 9 agencies responsible for monitoring and imple-10 menting the trade agreement, including personnel 11 required by the Office of the United States Trade 12 Representative, the Department of Commerce, the 13 Department of Agriculture (including additional per-14 required to implement sonnel sanitary 15 phytosanitary measures in order to obtain market 16 access for United States exports), the Department of 17 the Treasury, and such other agencies as may be 18 necessary. 19 Customs INFRASTRUCTURE REQUIRE-20 MENTS.—A description of the additional equipment 21 and facilities needed by the United States Customs 22 Service.

(4) Impact on state and local govern-

MENTS.—A description of the impact the trade

23

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- agreement will have on State and local governments
 as a result of increases in trade.
- 3 (5) Cost analysis.—An analysis of the costs
- 4 associated with each of the items listed in para-
- 5 graphs (1) through (4).
- 6 (b) Budget Submission.—The President shall in-
- 7 clude a request for the resources necessary to support the
- 8 plan described in subsection (a) in the first budget that
- 9 the President submits to the Congress after the submis-
- 10 sion of the plan.

11 SEC. 9. COMMITTEE STAFF.

- 12 The grant of trade promotion authority under this
- 13 Act is likely to increase the activities of the primary com-
- 14 mittees of jurisdiction in the area of international trade.
- 15 In addition, the creation of the Congressional Oversight
- 16 Group under section 7 will increase the participation of
- 17 a broader number of Members of Congress in the formula-
- 18 tion of United States trade policy and oversight of the
- 19 international trade agenda for the United States. The pri-
- 20 mary committees of jurisdiction should have adequate
- 21 staff to accommodate these increases in activities.

22 SEC. 10. CONFORMING AMENDMENTS.

- 23 (a) IN GENERAL.—Title I of the Trade Act of 1974
- 24 (19 U.S.C. 2111 et seq.) is amended as follows:
- 25 (1) Implementing bill.—

1	(A) Section $151(b)(1)$ (19 U.S.C.
2	2191(b)(1)) is amended by striking "section
3	1103(a)(1) of the Omnibus Trade and Competi-
4	tiveness Act of 1988, or section 282 of the Uru-
5	guay Round Agreements Act" and inserting
6	"section 282 of the Uruguay Round Agree-
7	ments Act, or section 5(a)(1) of the Bipartisan
8	Trade Promotion Authority Act of 2001".
9	(B) Section 151(c)(1) (19 U.S.C.
10	2191(c)(1)) is amended by striking "or section
11	282 of the Uruguay Round Agreements Act"
12	and inserting ", section 282 of the Uruguay
13	Round Agreements Act, or section 5(a)(1) of
14	the Bipartisan Trade Promotion Authority Act
15	of 2001".
16	(2) Advice from international trade com-
17	MISSION.—Section 131 (19 U.S.C. 2151) is
18	amended—
19	(A) in subsection (a)—
20	(i) in paragraph (1), by striking "sec-
21	tion 123 of this Act or section 1102 (a) or
22	(c) of the Omnibus Trade and Competitive-
23	ness Act of 1988," and inserting "section
24	123 of this Act or section 3(a) or (b) of

1	the Bipartisan Trade Promotion Authority
2	Act of 2001,"; and
3	(ii) in paragraph (2), by striking "sec-
4	tion 1102 (b) or (c) of the Omnibus Trade
5	and Competitiveness Act of 1988" and in-
6	serting "section 3(b) of the Bipartisan
7	Trade Promotion Authority Act of 2001";
8	(B) in subsection (b), by striking "section
9	1102(a)(3)(A)" and inserting "section
10	3(a)(3)(A) of the Bipartisan Trade Promotion
11	Authority Act of 2001"; and
12	(C) in subsection (c), by striking "section
13	1102 of the Omnibus Trade and Competitive-
14	ness Act of 1988," and inserting "section 3 of
15	the Bipartisan Trade Promotion Authority Act
16	of 2001,".
17	(3) Hearings and advice.—Sections 132,
18	133(a), and 134(a) (19 U.S.C. 2152, 2153(a), and
19	2154(a)) are each amended by striking "section
20	1102 of the Omnibus Trade and Competitiveness
21	Act of 1988," each place it appears and inserting
22	"section 3 of the Bipartisan Trade Promotion Au-
23	thority Act of 2001,".
24	(4) Prerequisites for offers.—Section
25	134(b) (19 U.S.C. 2154(b)) is amended by striking

1	"section 1102 of the Omnibus Trade and Competi-
2	tiveness Act of 1988" and inserting "section 3 of the
3	Bipartisan Trade Promotion Authority Act of
4	2001".
5	(5) Advice from private and public sec-
6	TORS.—Section 135 (19 U.S.C. 2155) is amended—
7	(A) in subsection (a)(1)(A), by striking
8	"section 1102 of the Omnibus Trade and Com-
9	petitiveness Act of 1988" and inserting "section
10	3 of the Bipartisan Trade Promotion Authority
11	Act of 2001";
12	(B) in subsection (e)(1)—
13	(i) by striking "section 1102 of the
14	Omnibus Trade and Competitiveness Act
15	of 1988" each place it appears and insert-
16	ing "section 3 of the Bipartisan Trade
17	Promotion Authority Act of 2001"; and
18	(ii) by striking "section 1103(a)(1)(A)
19	of such Act of 1988" and inserting "sec-
20	tion 5(a)(1)(A) of the Bipartisan Trade
21	Promotion Authority Act of 2001"; and
22	(C) in subsection (e)(2), by striking "sec-
23	tion 1101 of the Omnibus Trade and Competi-
24	tiveness Act of 1988" and inserting "section 2

1	of the Bipartisan Trade Promotion Authority
2	Act of 2001".
3	(6) Transmission of agreements to con-
4	GRESS.—Section 162(a) (19 U.S.C. 2212(a)) is
5	amended by striking "or under section 1102 of the
6	Omnibus Trade and Competitiveness Act of 1988"
7	and inserting "or under section 3 of the Bipartisan
8	Trade Promotion Authority Act of 2001".
9	(b) Application of Certain Provisions.—For
10	purposes of applying sections 125, 126, and 127 of the
11	Trade Act of 1974 (19 U.S.C. 2135, 2136(a), and
12	2137)—
13	(1) any trade agreement entered into under sec-
14	tion 3 shall be treated as an agreement entered into
15	under section 101 or 102, as appropriate, of the
16	Trade Act of 1974 (19 U.S.C. 2111 or 2112); and
17	(2) any proclamation or Executive order issued
18	pursuant to a trade agreement entered into under
19	section 3 shall be treated as a proclamation or Exec-
20	utive order issued pursuant to a trade agreement en-
21	tered into under section 102 of the Trade Act of
22	1974.
23	SEC. 11. DEFINITIONS.
24	In this Act:

1	(1) AGREEMENT ON AGRICULTURE.—The term
2	"Agreement on Agriculture" means the agreement
3	referred to in section 101(d)(2) of the Uruguay
4	Round Agreements Act (19 U.S.C. 3511(d)(2)).
5	(2) Core labor standards.—The term "core
6	labor standards'' means—
7	(A) the right of association;
8	(B) the right to organize and bargain col-
9	lectively;
10	(C) a prohibition on the use of any form
11	of forced or compulsory labor;
12	(D) a minimum age for the employment of
13	children; and
14	(E) acceptable conditions of work with re-
15	spect to minimum wages, hours of work, and
16	occupational safety and health.
17	(3) GATT 1994.—The term "GATT 1994" has
18	the meaning given that term in section 2 of the Uru-
19	guay Round Agreements Act (19 U.S.C. 3501).
20	(4) ILO.—The term "ILO" means the Inter-
21	national Labor Organization.
22	(5) United states person.—The term
23	"United States person" means—
24	(A) a United States citizen;

1	(B) a partnership, corporation, or other
2	legal entity organized under the laws of the
3	United States; and
4	(C) a partnership, corporation, or other
5	legal entity that is organized under the laws of
6	a foreign country and is controlled by entities
7	described in subparagraph (B) or United States
8	citizens, or both.
9	(6) Uruguay round agreements.—The term
10	"Uruguay Round Agreements" has the meaning
11	given that term in section 2(7) of the Uruguay
12	Round Agreements Act (19 U.S.C. 3501(7)).
13	(7) World trade organization; wto.—The
14	terms "World Trade Organization" and "WTO"
15	mean the organization established pursuant to the
16	WTO Agreement.
17	(8) WTO AGREEMENT.—The term "WTO
18	Agreement" means the Agreement Establishing the
19	World Trade Organization entered into on April 15,
20	1994.