## ESTIMATED BUDGET EFFECTS OF THE "JOBS AND GROWTH TAX ACT OF 2003," AS ORDERED REPORTED BY THE COMMITTEE ON FINANCE ON MAY 8, 2003

## Fiscal Years 2003 - 2013

[Millions of Dollars]

Provision	Effective	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2003-08	2003-13
Acceleration of Certain Previously Enacted Tax														
Reductions and Increased Expensing for Small														
Businesses														
1. Accelerate the expansion of the 10% bracket	tyba 12/31/02	-1,549	-8,445	-6,596	-6,909	-7,385	-4,973	-3,931	-3,859	-1,145			-35,857	-44,792
Accelerate the 2006 rate schedule      Accelerate the expansion of the 15% individual	tyba 12/31/02	-9,531	-38,809	-19,811	-5,864								-74,015	-74,015
income tax rate bracket and the increase in the														
standard deduction for married taxpayers filing														
joint returns	tyba 12/31/02	-4.936	-24,904	-11,045	-5,577	-3,041	-1.519	-335					-51,022	-51,357
Accelerate child credit increase to \$1,000 and the	1,00 12,01,02	.,000	,00 .	, 0 . 0	0,0	0,0	.,0.0	000					0.,022	0.,00.
refundable percentage to 15%	tyba 12/31/02	-15,216	-6,086	-17,176	-12,525	-12,372	-12,267	-11,314	-6,336				-75,642	-93,292
5. Increase section 179 expensing - increase the	-	•	•	•	•	•	•	•	•				•	-
amount that can be expensed from \$25,000 to														
\$75,000 and increase the phaseout threshold														
amount from \$200,000 to \$325,000; include														
software in section 179 property; and index both the														
deduction limit and the phaseout threshold after	40/04/00	4 000	0.050	0.050	0.400	0.000	0.700	0.500	0.400	0.400	0.000	0.004	40.454	00.000
2003 (sunset after 2012)	tyba 12/31/02	-1,399	-2,658	-3,056	-3,466	-3,090	-2,782	-2,593	-2,490	-2,429	-2,392	2,961	-16,451	-23,393
<ol><li>Increase individual AMT exemption amount by \$6,000 single and \$12,000 joint for 2003 and 2004,</li></ol>														
maintain level for 2005	tyba 12/31/02	-1.393	-12,231	-18,682	-16 962								-49.268	-49,268
	1,50 12,01,02	1,000	12,201	10,002	10,002								10,200	10,200
Total of Acceleration of Certain Previously Enacted Tax Reductions and Increased Expensing for Small														
Businesses		-34 024	-93 133	-76 366	-51 303	-25 888	-21,541	-18 173	-12 685	-3.574	-2.392	2.961	-302,255	-336,117
Dudinesses		04,024	30,100	10,000	01,000	20,000	21,041	10,170	12,000	0,014	2,002	2,501	002,200	000,111
Partial Exclusion of Dividends Received by Individuals:														
100 percent of the first \$500 per return and 10 percent from 2004 through 2007, 20 percent in 2008 through														
2012 for amounts exceeding \$500 (sunset after														
12/31/12) [1]	dri tyba 12/31/03		-2.049	-4.415	-5.329	-5.708	-7.000	-10.372	-11.064	-12,075	-13.195	-9.904	-24.501	-81,111
			_,	.,	0,020	0,100	.,	. 0,0	,	,	10,100	0,00	,	0.,
Revenue Provisions														
A. Provisions Designed to Curtail Tax Shelters														
<ol> <li>Clarification of the economic substance doctrine and</li> </ol>														
related penalty provisions		377	1,031	1,242	1,163	1,049	1,086	1,200	1,335	1,517	1,729	1,970	5,947	13,698
Provisions relating to reportable transactions and tax	various dates			44-	440	400	40.1	40.1	400	450	404	470	00.1	4 000
shelters	after DOE [2]	35	92	115	119	120	124	131	139	150	164	179	604	1,366
Modification to the substantial understatement	tyba DOE	_	_	1	11	19	23	26	30	34	38	38	57	223
penalty	tyba DOE			4	1.1	19	23	20	30	34	30	30	31	223

Provision	Effective	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2003-08	2003-13
Actions to enjoin conduct with respect to tax														
shelters	DOE						- Negligik	le Reven	ue Effect -					
Understatement of taxpayer's liability by income tax     return preparer	dpa DOE													
6. Impose a civil penalty (of up to \$5,000) on failure to	*F* - * -													
report interest in foreign financial accounts	DOE	[3]	[3]	[3]	[3]	[3]	[3]	[3]	[3]	[3]	[3]	[3]	1	3
7. Frivolous tax submissions	[4]	1	3	3	3	3	3	3	3	3	3	3	16	31
8. Amend Code section 6501 to provide for 6-year	1.1	-	ŭ	ŭ		· ·	· ·	· ·	ŭ	ŭ	· ·	ŭ		0.
statute of limitations for undisclosed listed														
transactions	tyba DOE				1	1	1	1	1	1	1	1	3	8
Amend Code section 163 to disallow a deduction for	1,500 502						•	•	•				·	·
deficiency interest paid to the IRS on underpayments														
involving tax motivated transactions	tyba DOE				1	1	3	4	4	4	4	4	5	25
B. Enron-Related Tax Shelter Provisions	tyba DOL					•	O	7	7	7	7	7	Ü	20
Limitation on transfer or importation of built-in														
losses	ta 2/13/03	19	112	123	136	149	164	180	198	218	240	264	703	1,803
No reduction of basis under section 734 in stock	ta 2/15/05	13	112	120	100	143	104	100	130	210	240	204	703	1,000
held by partnership in corporate partner	da 2/13/03	2	7	13	20	28	36	44	51	54	56	57	105	368
Repeal of special rules for FASITs	after 2/13/03					20		ole Reven					100	300
Expanded disallowance of deduction for interest	aitei 2/13/03						- Ivegiigik	ne ixeveii	ue Lilect -					
on convertible debt	diia 2/13/03	5	87	89	91	94	96	98	101	103	106	109	462	979
Expanded authority to disallow tax benefits under	ulia 2/13/03	5	01	09	91	94	90	90	101	103	100	109	402	919
•	aa 2/13/03	2	8	9	9	10	10	11	11	12	12	13	48	108
section 269	aa 2/13/03	2	0	9	9	10	10	11	11	12	12	13	40	106
6. Modifications of certain rules relating to controlled	[6]	5	20	15	0	4	5		8	40	10	15	57	100
foreign corporations	[5]	5 	∠0 1	15 5	8 5	4 5	5 5	6 6	6	10 6	12	15 7		108
7. Controlled entities ineligible for REIT status	tybo/a 5/8/03		1	5	5	5	5	ь	6	ь	7	/	21	53
C. Other Corporate Governance Provisions														
Affirmation of consolidated return regulation	[0]						Maailaik	da Davian	Effect					
authority	[6]						- ivegiigit	ie Reven	ue Effect -					
2. Require CEO signatures on income tax returns	rfa DOE													
3. Executive compensation reforms	tyba 12/31/03 [7]	-299	719	1,142	1,031	527	161	88	81	81	412	492	3,281	4,434
Require wage withholding at top marginal rates for														
supplemental wage payments in excess of \$1	10/01/00			4.0		4.0	_		_	_	_	_		
million	wpma 12/31/03		115	13	14	16	5	[8]	5	5	5	7	164	185
5. Nondeductibility of fines and penalties	apoia 4/27/03	24	76	10	10	10	10	10	10	10	10	10	141	191
6. Deny deduction for punitive damages	dpoia DOE		38	29	30	31	32	33	34	35	36	37	160	333
D. International Provisions														
Impose mark-to-market on individuals who														
expatriate	[9]	3	98	84	80	74	71	67	61	57	54	51	410	700
Provisions to Discourage Expatriation:														
a. Tax treatment of inversion transactions	[10]	34	159	117	140	168	202	242	290	348	418	493	820	2,611
<ul> <li>Excise tax on stock compensation of insiders in</li> </ul>														
inverted corporations	•	21	14	10	10	10	10	10	10	10	10	10	75	125
c. Reinsurance agreements	rra 4/11/02	[3]	[3]	[3]	[3]	[3]	[3]	[3]	[3]	[3]	[3]	[3]	2	5
E. Other Revenue Provisions														
<ol> <li>Extend U.S. effectively connected income rules to</li> </ol>														
include more foreign-source income	tyba DOE	1	4	5	7	8	9	10	10	10	10	11	34	85
Limit basis step-up for imported pensions	doo/a DOE	[3]	6	12	13	14	15	15	16	16	17	17	60	141

Provision	Effective	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2003-08	2003-13
3. Prevent mismatching of deductions and income														
inclusions in transactions with related foreign	1 510100	<b>703</b>		20			~-	<b>~-</b>						400
persons  4. Double penalties and fines related to certain	pao/a 5/8/03	[3]	42	83	79	33	35	37	39	42	45	47	272	482
offshore financial accounts	oyo/a 5/8/03	[8]	2	1	1	[8]							4	4
5. Repeal exclusion under section 911	1/1/04	 [°]	693	2,986	3,076	3,192	3,361	3,592	3,887	4,257	4,721	5,297	13,308	35,062
Recapture overall foreign losses when controlled				•	•	•	•	,	•	*	•	•	,	ŕ
foreign corporation stock is disposed	DOE	[3]	3	7	8	9	9	9	10	10	10	11	36	86
7. Sales of gasoline and diesel fuel at duty-free sales														
enterprises	DOE	[8]	1	1	1	1	1	1	1	1	1	1	4	9
8. Extension of IRS User Fees (through 9/30/13) [11]			33	34	35	36	38	39	41	42	44	45	176	386
Add Hepatitis A to the list of taxable vaccines      Disallowance of partnership loss transfers	[12] ctada DOE	3 2	8 18	9 39	9 57	9 70	9 79	9 84	9 86	9 89	9 91	9 94	45 266	91 710
Treatment of stripped interest in bond and preferred	Claua DOE	2	10	39	37	70	79	04	00	09	91	94	200	710
stock funds	pada DOE	1	11	8	3	[3]	[3]	[3]	[3]	[3]	[3]	[3]	24	25
12. Reporting of taxable mergers and acquisitions	aa DOE	[3]	1	2	3	3	3	3	3	3	3	3	12	27
13. Minimum holding period for foreign tax credit on														
withholding tax on income other than dividends	apoamt30da DOE	[3]	1	3	3	3	3	3	4	4	4	4	13	32
<ol><li>Permit private sector debt collection companies to</li></ol>														
collect tax debts	DOE			70	129	131	116	106	106	106	106	106	445	973
15. Customs User Fees Extension														
a. Extend passenger and conveyance processing fee	40/4/00		000	04.4	200	0.40	000	004	400	400	444	404	4 504	0.007
through 12/31/13 [11]b. Extend merchandise processing fee through	10/1/03		229	314	329	346	363	381	400	420	441	464	1,581	3,687
12/31/13 [11]	10/1/03		1,089	1,151	1,216	1,286	1,359	1,436	1,518	1,605	1,696	1,793	6,101	14,149
16. Reform of 501(c)(15) to apply to organizations with	10/1/03		1,009	1,101	1,210	1,200	1,555	1,430	1,510	1,005	1,030	1,795	0,101	14,143
gross receipts of \$600,000 and premiums at least														
50% of gross receipts	tyba 12/31/03		48	105	118	124	129	134	139	145	151	157	523	1,249
17. Authorize IRS to enter into installment agreements	•													
that provide for partial payment, require 2-year review	iaeio/a DOE	8	40	14	5	[3]	[3]	[3]	[3]	[3]	[3]	[3]	61	63
<ol><li>18. Extend present-law intangibles amortization</li></ol>														
provisions to acquisitions of sports franchises	aa DOE	2	63	92	67	36	24	25	26	28	30	32	284	425
19. Deposits to stop the running of interest on potential	. 505		,	_	_	_	_	_	_	_	_	_		
underpayments (sunset after 12/31/12)	dma DOE	13	144	-5	-6	-6	-6	-6	-7	-7	-7	-7	134	101
Require estimated taxes to be paid based upon a deemed asset sale if there is an agreement to make														
a section 338(h)(10) election	toa DOE	39	56	13	3	3	3	1	1	4	4	5	117	138
21. Provide that deductions for charitable contributions	IOA DOL	39	50	13	3	3	3	-	7	4	4	3	117	130
of patents or similar property may not exceed the														
donor's basis	cma 5/7/03	96	271	356	366	377	389	400	412	425	438	451	1,855	3,981
22. Extend provision under section 420 permitting				_							-		, -	•
qualified transfers of excess defined benefit														
pension plan assets to 401(h) accounts (through														
12/31/13)	tmi tyba 12/31/05				18	38	40	40	40	40	40	40	97	298
23. Apply life proration rules to life business of property	hub a 40/04/00		20	04	CE	66	70	70	0.0	0.4	00	0.4	202	740
and casualty insurance companies	tyba 12/31/03		30	61	65	68	72	76	80	84	89	94	296	719
24. Modify treatment of transfers to creditors in divisive reorganizations	to/a DOE	1	10	10	10	11	11	11	12	12	13	13	53	114
1601ya1112a110115	IU/A DUE	'	10	10	10	11	11	11	12	12	13	13	55	114

Provision	Effective	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2003-08	2003-13
F. Other Provisions														
State Aid Trust Fund [11] (outlay effects)	DOE	-10,000	-10,000										-20,000	-20,000
2. SSI Reform [11] (outlay effects)	10/1/03		6	24	51	81	115	150	186	227	256	303	277	1,399
3. Prohibition on use of SCHIP funds to provide														
coverage for childless adults [11] (outlay effects)	DOE			5	20	30	85	95	100	110	105	105	140	655
Total of Revenue Provisions		-9,605	-4,611	8,423	8,568	8,222	8,309	8,814	9,500	10,340	11,634	12,855	19,300	72,448
Small Business and Agricultural Provisions														
A. Small Business Provisions														
<ol> <li>Exclude government-guaranteed debt capital SBIC's</li> </ol>	eda 12/31/02													
from UBIT (sunset after 12/31/12)	oamo/a DOE	[13]	-1	-1	-1	-1	-1	-1	-1	-1	-1	[13]	-5	-9
<ol><li>Repeal of special occupational taxes relating to</li></ol>														
alcoholic beverages (sunset after 12/31/12) [14]	7/1/03	-66	-78	-78	-78	-78	-78	-78	-78	-78	-78	-12	-456	-780
3. Custom gunsmiths (sunset after 12/31/12)	[15]	[13]	-1	-1	-1	-1	-1	-1	-1	-1	-1	[13]	-4	-8
4. Simplification of excise tax imposed on bows and														
arrows (sunset after 12/31/12)	asa DOE	[13]	-1	-1	-1	-1	-1	-1	-1	-1	-1	[13]	-5	-8
B. Agricultural Provisions														
Capital gains treatment of timber sales under														
section 631(b) to apply to outright sales by	DOE								<b>-</b> "					
landowners (sunset after 12/31/12)	sa DOE ·						- ivegiigit	ole Reven	ue Effect					
2. Special rules for livestock sold on account of	trda 12/31/02			-18	-7	4	-3	-3	-3	4	6	2	-32	-27
weather-related conditions (sunset after 12/31/12)	lida 12/31/02			-18	-/	-4	-3	-3	-3	4	ь	2	-32	-21
Service Corps loan repayment program														
(sunset after 12/31/12)	ari tyba 12/31/02		-1	-1	-1	-2	-2	-3	-3	-4	-4	-4	-7	-25
Payment of dividends on stock of cooperatives	aii tyba 12/31/02		-1	-1	-1	-2	-2	-3	-5	-4	-4	-4	-1	-25
without reducing patronage dividends (sunset after														
12/31/12)	dmi tyea DOE	[13]	[13]	[13]	-1	-1	-1	-1	-2	-2	-3	-1	-3	-12
•	•											· ·		
Total of Small Business and Agricultural Provisions		-66	-82	-100	-90	-88	-87	-88	-89	-83	-82	-15	-512	-869
Simplification and Other Provisions														
A. Uniform Definition of a Qualifying Child for the														
Dependency Exemption, the Child Credit, the EIC, the Dependent Care Credit, and the														
Head-of-Household Filing Status (sunset after 12/31/12)	tyba 12/31/03		-7	-152	-165	-172	-180	-191	-211	-232	-246	-222	-675	-1,778
B. Simplification	tyba 12/31/03		-1	-132	-103	-172	-100	-191	-211	-232	-240	-222	-075	-1,770
Repeal section 1504(c)(2) related to														
the consolidation of life and non-life insurance														
companies (sunset after 12/31/12)	tyba 12/31/09								-48	-98	-99	-60		-305
Suspension of section 809 and 815 for life	tyba 12/51/05								-40	-30	-33	-00		-303
insurance companies (sunset 12/31/08)	tyba 12/31/03		-38	-81	-86	-95	-88	-62	-43	-44	-45	-47	-388	-629
Treat corporations in an affiliated group as a single	1,500 12/01/00		00	0.	00	00	00	02	10		10		000	020
corporation (sunset after 12/31/12)	generally da DOE	-2	-5	-7	-7	-7	-8	-8	-9	-9	-10	-3	-36	-75
C. Other Provisions	J, 44 2 0 2	_	ŭ	•	•	•	ŭ	ŭ	•	J		J		
Civil rights tax relief (sunset after 12/31/12)	ara DOE		-16	-17	-18	-19	-20	-21	-22	-23	-24	-25	-90	-205
Increase the section 382 limitation for certain			•	-	,	•	,	·	=		•			
corporations in bankruptcy (sunset 12/31/05)	tyba 12/31/03		-1	-33	-26								-60	-60
3. Increase rehabilitation credit for certain housing	•													
(sunset after 12/31/12)	ppisa DOE	-1	-8	-8	-8	-9	-9	-10	-10	-11	-11	-8	-43	-93

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Provision	Effective	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2003-08	2003-13
4. Modification of application of the income forecast method of accounting (sunset after 12/31/12)  5. Additional advance refunding of bonds for certain	ppisa DOE	-8	-46	-98	-102	-72	-29	-36	-44	-53	-61	-22	-355	-571
public elementary or secondary schools (sunset after two years after date of enactment)	arbia DOE	[13]	-2	-4	-5	-5	-4	-3	-2	-2	-1	-1	-20	-29
horse races from gross income of nonresident alien individuals (sunset after 12/31/12)	wma 9/30/03		-1	-2	-2	-2	-2	-2	-2	-2	-2	-1	-10	-21
services furnished to undocumented aliens (sunset after 12/31/12) [16] (outlay effects)	DOE ap/aa DOE	 -3	-28 -29	-12 -50	-8 -51	 -46	 -49	 -53	 -57	 -68	 -72	 -54	-48 -228	-48 -533
Total of Simplification and Other Provisions	•	-14	-181	-464	-478	-427	-389	-386	-448	-542	-571	-443	-1,953	-4,347
NET TOTAL [17]		-43,709 -	100,056	-72,922	-48,632	-23,889	-20,708	-20,205	-14,786	-5,934	-4,606	5,454	-309,921	-349,996
OUTLAY EFFECTS NET OF OFFSETTING RECEIPTS		-15,070	-9,915	-4,775	-2,581	-2,113	-1,798	-1,471	-10	2,222	2,479	2,661	-36,252	-30,372

Joint Committee on Taxation

NOTE: Details may not add to totals due to rounding.

DOE = date of enactment

## Legend for "Effective" column:

aa = acquisitions after
ap/aa = amounts paid or accrued after
apoamt30da = amounts paid or accrued more than 30 days after
apoia = amounts paid or incurred after
ara = awards received after
arbia = advance refunding bonds issued after
ari = amounts received in
asa = articles sold after
cma = contributions made after
ctada = contributions, transfers, and distributions after
da = distributions after
diia = debt instrument issued after

dma = distributions made after
dmi = distributions made in
doo/a = distributions occurring on or after
dpai = damages paid or incurred after
dpa = documents prepared after
dri = dividends received in
eda = entire debt after
iaeio/a = installment agreements entered into on or after
oamo/a = on acquisitions made on or after
oyo/a = open years on or after
pada = purchases and dispositions after
pao/a = payments accrued on or after
ppisa = property placed in service after

rfa = returns filed after
rra = risk reinsured after
sa = sales after
ta = transactions after
tmi = transfers made in
toa = transactions occurring after
to/a = transactions on or after
trda = tax returns due after
tyba = taxable years beginning after
tybo/a = taxable years beginning on or after
wma = wagers made after
wpma = wage payments made after

- [1] RIC and REIT shareholders receive tax relief to the extent that dividends paid by the RIC or REIT are qualified dividends received by the RIC or REIT. The proposal would exclude qualified dividends from investment income for the purpose of Internal Revenue Code Section 163(d). Certain anti-abuse rules, including the imposition of a 45-day holding period, have been adopted. The amount of the exclusion would be included in adjusted gross income.
- [2] Effective dates for provisions relating to reportable transactions and tax shelters: the penalty for failure to disclose reportable transactions is effective for returns and statements the due date of which is after the date of enactment; the modification to the accuracy-related penalty for listed or reportable transactions is effective for taxable years ending after the date of enactment; the tax shelter exception to confidentiality privileges is effective for communications made on or after the date of enactment; the material advisor and investor list disclosure provisions applies to transactions with respect to which material aid, assistance or advice is provided after the date of enactment; the failure to register tax shelter penalty applies to returns the due date for which is after the date of enactment; the investor list penalty applies to requests made after the date of enactment; and the penalty on promoters of tax shelters is effective for activities after the date of enactment.
- [3] Gain of less than \$1 million.
- [4] Effective for submissions made and issues raised after the first list is prescribed under section 6702(c).

[Footnotes for Table 03-2126 R2 continued on the following page]

## [Footnotes for Table 03-2126 R2 continued]

- [5] Effective for taxable years of controlled foreign corporation beginning after February 13, 2003, and to taxable years of U.S. shareholders in which or with which such taxable years of controlled corporation end.
- [6] Effective for all taxable years, whether beginning before, with, or after the date of enactment.
- [7] Effective for amounts deferred after December 31, 2003; for income inclusion of deferred stock options and restricted stock, taxable years beginning after December 31, 2003.
- [8] Gain of less than \$500,000.
- [9] Generally effective for U.S. citizens who expatriate or long-term residents who terminate their residency on or after February 5, 2003.
- [10] Effective for certain transactions completed after March 20, 2002, and would also affect certain taxpayers who completed transactions before March 21, 2002.
- [11] Estimate provided by the Congressional Budget Office.
- [12] Effective for vaccines sold beginning on the first day of the first month beginning more than four weeks after the date of enactment.
- [13] Loss of less than \$500,000.
- [14] The provision does not affect liability for taxes imposed with respect to periods before July 1, 2003.
- [15] Effective for articles sold at least two weeks after the date of enactment.
- [16] Estimate is preliminary. To be analyzed by Congressional Budget Office.

[17] Returns with AMT liability (millions):	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013
Present law	2.2	3.7	9.7	14.9	19.2	23.8	26.8	30.0	14.2	17.3	20.3
Change due to proposal	-0.3	-1.4	-6.7	3.6	2.2	0.6	0.5	0.5			