



**DEPARTMENT OF DEFENSE**

COMMANDER  
U.S. JOINT FORCES COMMAND  
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NORFOLK, VA 23551-2488

IN REPLY REFER TO:  
28 February 2006

The Honorable Ike Skelton  
Committee on Armed Services  
House of Representatives  
Washington, DC 20515-6035

Dear Mr. Skelton,

We sincerely appreciate the opportunity to respond to your letter. Further, we would also like to express our strong support for the President's budget request for fiscal year (FY) 2007. The highlights of shortfalls for FY 07 are as follows:

- Training Joint Forces and Building Joint Capabilities.
- Understanding the Battle Environment.
- Joint Command and Control through Limited Acquisition Authority (LAA).

The attachment addresses these shortfalls in detail. We appreciate your personal involvement and the Committee's continued support for USJFCOM and for our forces deployed around the globe.

Sincerely,

A handwritten signature in black ink that reads "Lance L. Smith".

LANCE L. SMITH  
General, U.S. Air Force

Attachment:

(1) USJFCOM Unfunded Requirements for Fiscal Year 2007

## USJFCOM UNFUNDED REQUIREMENTS FOR FISCAL YEAR 2007

### 1. Training Joint Forces and Building Joint Capabilities: \$55.7M

We require sufficient Joint Force Training to allow for the development and refinement of individual, collective and staff joint force skills necessary to ensure that the Joint Force Commander has the capability to execute his mission against both man-made and natural threats.

- Joint Force Trainer \$19.6M – Continued deployments in support of ongoing combat operations have continued to increase the unfunded Joint Task Force mission training requirements. We continue to see an increase in the number of JTF Headquarters established in response to COCOM warfighting requirements. These high tempo operations necessitate coordinated personnel, unit and staff level “just in time” training of active, reserve and guard elements and enhanced joint training in areas such as Countering Improvised Explosive Devices. This critical joint and combined training includes inter-agency and coalition interaction that is not provided by the individual service pre-deployment work-up process. (\$16M, O&M, PE 0201112N; \$3.6M, OPN, PE 0201112N)
- Joint Urban Operations (JOU) \$12.1M – Funding will provide urban modeling and simulation tools for use at the operational level. This capability provides the warfighter with real time access to simulated urban areas, for use in combat operational planning. Additionally, this will fund Live-Virtual-Constructive (L-V-C) simulation requirements and capabilities to train and assess kinetic effects on urban targets, to include large-scale urban combined arms live fire training and experimentation facilities. (\$12.1m, RDT&E, PE 0603828D)
- Joint Personnel Recovery Agency (JPRA) \$24M – Funding will support increased training requirements for specialized Code of Conduct, Prisoner of War/Hostage survival, other personnel recovery training, and staff training required by COCOMs in support of the ongoing operations in Iraq, Afghanistan, and other areas in support of the “Long War” on Terror. (\$20M, O&M, PE 0901202F; \$4M, RDT&E, PE 0901202F)

### 2. Understanding the Battle Environment: \$14M

Our ability to develop shared situational awareness and the ability to produce intelligence through persistent and pervasive observation is critical to finding and fixing the enemy. The objective is to improve the operations and intelligence interface, and provide the JTF with improved efficiencies in the use of high-demand/low-density assets, in order to speed our actions to counter the threats faced by the war fighter today.

- Joint Intelligence Operations Center Experimental (JIOC-X) – \$14M – JIOC-X involves a collaborative approach to winning the “Long War” and strengthening counterterrorist process by fusing intelligence collection assets and databases into a transformational architecture. JIOC-X is a process for refining, testing and fielding intelligence systems and improving the integration of operations and intelligence prior to their delivery to the war fighter. (\$14M, O&MN, PE 0305862 to be activated Mar 06.)

### 3. Joint Command and Control: \$6.5M + \$35M LAA

Due to changes in our operating environment, and the global nature of our adversaries, we must increase the speed and effectiveness at which we execute command and control. This includes our ability to collect, analyze, disseminate and ultimately act on information is critical to mission success. This requirement drives us to the development of a rapidly deployable and fully integrated command and control capability, and web-enabled knowledge development and distribution capabilities to support integrated Joint, multinational and interagency operations.

- Deployable Joint Command and Control (DJC2) System \$6.5M - Continued demand for responsive Joint Task Force HQs drives a demand for improved, rapidly deployable Joint Command and Control. This enhancement would provide for accelerated fielding command and control capabilities needed to support JTF HQ use in both overseas and domestic applications. (\$6.5M, RDT&E, PE 0603237N)
- Limited Acquisition Authority (LAA) \$25M OPN, \$10M RDTE - The FY04 NDAA provided JFCOM with a Limited Acquisition Authority (LAA), which was extended through FY 08 by the FY06 NDAA. That authority allows for \$50M procurement and \$10M RDTE, but did not provide for the associated resources. In executing this authority, JFCOM has used internal offsets by taking risk in other efforts to fund delivery and acquisition of near term counter IED detection systems, high altitude precision airdrop systems, and enhanced, highly mobile command and control capabilities. This funding will enable the expeditious delivery of Command and Control capability when and where it is needed by the joint war fighter. (\$25M, OPN, PE 0201112N, \$10M, RDT&E, PE 0607828D)